



**Orange County  
Board of Commissioners**

**Agenda**

**Virtual Business Meeting**

April 20, 2021  
7:00 p.m.

**Note:** Background Material  
on all abstracts  
available in the  
Clerk’s Office

Due to current public health concerns, the Board of Commissioners is conducting a Virtual Business meeting on April 20, 2021. Members of the Board of Commissioners will be participating in the meeting remotely. As in prior meetings, members of the public will be able to view and listen to the meeting via live streaming video at [orangecountync.gov/967/Meeting-Videos](http://orangecountync.gov/967/Meeting-Videos) and on Orange County Gov-TV on channels 1301 or 97.6 (Spectrum Cable).

In this new virtual process, there are two methods for public comment.

- Written submittals by email
- Speaking during the virtual meeting

**Detailed public comment instructions for each method are provided at the bottom of this agenda. (Pre-registration is required.)**

**Compliance with the “Americans with Disabilities Act”** - Interpreter services and/or special sound equipment are available on request. Call the County Clerk’s Office at (919) 245-2130. If you are disabled and need assistance with reasonable accommodations, contact the ADA Coordinator in the County Manager’s Office at (919) 245-2300 or TDD# 919-644-3045.

**1. Additions or Changes to the Agenda**

**PUBLIC CHARGE**

*The Board of Commissioners pledges its respect to all present. The Board asks those attending this meeting to conduct themselves in a respectful, courteous manner toward each other, county staff and the commissioners. At any time should a member of the Board or the public fail to observe this charge, the Chair will take steps to restore order and decorum. Should it become impossible to restore order and continue the meeting, the Chair will recess the meeting until such time that a genuine commitment to this public charge is observed. The BOCC asks that all electronic devices such as cell phones, pagers, and computers should please be turned off or set to silent/vibrate. Please be kind to everyone.*

**2. Public Comments (Limited to One Hour)**

(We would appreciate you signing the pad ahead of time so that you are not overlooked.)

- a. Matters not on the Printed Agenda (Limited to One Hour – THREE MINUTE LIMIT PER SPEAKER – Written comments may be submitted to the Clerk to the Board.)

*Petitions/Resolutions/Proclamations and other similar requests submitted by the public will not be acted upon by the Board of Commissioners at the time presented. All such requests will be referred for Chair/Vice Chair/Manager review and for recommendations to the full Board at a later date regarding a) consideration of the request at a future Board meeting; or b) receipt of the request as information only. Submittal of information to the Board or receipt of information by the Board does not constitute approval, endorsement, or consent.*



b. Matters on the Printed Agenda

(These matters will be considered when the Board addresses that item on the agenda below.)

**3. Announcements, Petitions and Comments by Board Members (Three Minute Limit Per Commissioner)**

**4. Proclamations/ Resolutions/ Special Presentations**

- a. Earth Day 2021 Proclamation
- b. Sexual Assault Awareness Month Proclamation
- c. 2027 World University Games Update

**5. Public Hearings**

- a. Public Hearing on FY 2021-2022 Annual Action Plan for the HOME Investment Partnerships Program

**6. Regular Agenda**

- a. Buckhorn Area Plan Study

**7. Reports**

- a. 2021 Orange County Revaluation Results

**8. Consent Agenda**

- Removal of Any Items from Consent Agenda
- Approval of Remaining Consent Agenda
- Discussion and Approval of the Items Removed from the Consent Agenda

- a. Minutes
- b. Approval of Three-Year Contract with Meridian IT, Inc. for AVAYA Voice over IP System
- c. Fiscal Year 2020-21 Budget Amendment #11
- d. Decision on Future Land Use Map (FLUM) and Zoning Atlas Amendment – Richardson (MA20-0006)

**9. County Manager's Report**

**10. County Attorney's Report**

**11. \*Appointments**

**12. Information Items**

- April 6, 2021 BOCC Meeting Follow-up Actions List

**13. Closed Session**



## 14. Adjournment

*Note: Access the agenda through the County's web site, [www.orangecountync.gov](http://www.orangecountync.gov)*

### **\*Subject to Being Moved to Earlier in the Meeting if Necessary**

Orange County Board of Commissioners' meetings and work sessions are available via live streaming video at [orangecountync.gov/967/Meeting-Videos](http://orangecountync.gov/967/Meeting-Videos) and Orange County Gov-TV on channels 1301 or 97.6 (Spectrum Cable).

## **Public Comment Instructions**

### **Public Comment – Written**

**(for Items not on the Agenda, Agenda Items and Public Hearings)**

Members of the public may provide written public comment by submitting it to the [ocbocc@orangecountync.gov](mailto:ocbocc@orangecountync.gov) email address by 3:00 PM on the afternoon of the meeting.

When submitting the comment, include the following:

- The date of the meeting
- The agenda item (example: 5-a) you wish to comment on
- Your name, address, email and phone number

The Orange County Board of Commissioners, County Manager, County Attorney and Clerk to the Board, will be copied on all of the emails that are submitted.

### **Public Comment – Verbal**

**(for Items not on the Agenda, Agenda Items and Public Hearings)**

Members of the public will be asked to contact the Clerk to the Board using the email address [ocpubliccomment@orangecountync.gov](mailto:ocpubliccomment@orangecountync.gov) no later than 3:00 PM on the day of the meeting and indicate they wish to speak during the meeting.

When submitting the request to speak, include the following:

- The date of the meeting
- The agenda item (example: 5-a) you wish to speak on
- Your name, address, email and phone number
- The phone number must be the number you plan to call in from if participating by phone

Prior to the meeting, speakers will be emailed a participant link to be able to make comments during the live meeting. Speakers may use a computer (with camera and/or microphone) or phone to make comments. Speakers using the phone for comments must use the provided PIN/Password number.

The public speaker's audio and video will be muted until the BOCC gets to the respective agenda item(s). Individuals who have pre-registered will then be brought into the public portion of the meeting one at a time.

**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 20, 2021

**Action Agenda  
Item No.** 4-a

**SUBJECT:** Earth Day 2021 Proclamation

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**DEPARTMENT:** Solid Waste, DEAPR

**ATTACHMENT(S):**  
Proclamation

**INFORMATION CONTACT:**  
Robert Williams, 919-918-2788  
David Stancil, 919-245-2510

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**PURPOSE:** To consider adoption of a proclamation related to Earth Day and environmental protection actions, including declaring April 2021 as “Skip the Stuff Month,” July 2021 as “Reduce Single Use Plastics Month,” and recognizing April 22 as Earth Day 2021 - encouraging County residents to participate in planned Earth Day activities.

**BACKGROUND:** Thursday, April 22, 2021 is the 51<sup>st</sup> celebration of Earth Day, which was first identified and acknowledged in 1970 to give voice to a growing awareness of the importance of the planet’s finite resources and public consciousness about the state of the planet.

A number of events will be occurring locally during April and beyond, to celebrate Earth Day and promote efforts to protect and conserve natural resources.

Related to these efforts a proclamation has developed for the Board’s consideration.

The proclamation includes:

- A request from the Solid Waste Department to declare “Skip the Stuff Month” for April 2021 and “Reduce Single Use Plastics Month” for July 2021. These efforts are focused on reducing the reliance on non-recyclable plastics such as straws, cups, utensils and containers. Since the Covid pandemic of the last year, there has been a significant increase in the use of disposable plastic items. Non-reusable plastics have a myriad of negative effects, from harming wildlife to degrading water quality, and creating public health concerns. The proclamation encourages County residents and businesses – in the spirit of Earth Day – to promote the reduction of single-use plastics by not purveying or accepting these products when offered, and offering compostable or reusable alternatives.
- Recognition of April 22 as Earth Day 2021, encouraging residents to participate in a number of planned activities designed to celebrate the planet and the natural resources that sustain us, including local efforts such as:

- A daylong Orange County Facebook “Earth Day Blitz”, streaming live and including interactive children’s games and other opportunities for action - both locally and nationally,
- Shred-A-Thons for recycling of confidential papers, Saturdays, April 24 and May 1,
- The second annual Creek Cleanup sponsored by Carrboro and Chapel Hill Stormwater (more info at: <https://www.townofchapelhill.org/government/departments-services/public-works/stormwater-management/public-education-and-participation/annual-cleanup-with-carrboro#ad-image-0>, and
- Other activities and opportunities that are being created by many partners (to be announced)

A flyer with information about these and other activities will be developed and released as Earth Day approaches, and this will be shared with the Board and with the public through a variety of platforms.

**FINANCIAL IMPACT:** There is no financial impact associated with adoption of the proclamation related to Earth Day 2021.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goal is applicable to this item:

- **GOAL: ESTABLISH SUSTAINABLE AND EQUITABLE LAND-USE AND ENVIRONMENTAL POLICIES**

The fair treatment and meaningful involvement of people of all races, cultures, incomes and educational levels with respect to the development and enforcement of environmental laws, regulations, policies, and decisions. Fair treatment means that no group of people should bear a disproportionate share of the negative environmental consequences resulting from industrial, governmental and commercial operations or policies.

The proclamation focuses on protecting the local environment and celebrating and acknowledging the shared sustaining natural resources.

**ENVIRONMENTAL IMPACT:** The following Orange County Environmental Responsibility Goal impact is applicable to this item:

- **ENERGY EFFICIENCY AND WASTE REDUCTION**

Initiate policies and programs that: 1) conserve energy; 2) reduce resource consumption; 3) increase the use of recycled and renewable resources; and 4) minimize waste stream impacts on the environment.

The proclamation promotes waste reduction, promotes the purchase of recyclable and eco-friendly food containers and products, protecting and conserving natural resources by reducing the amount of harmful plastic products introduced into the land, air and water; and take actions for Earth Day to help conserve and protect natural resources.

**RECOMMENDATION(S):** The Manager recommends that the Board adopt and authorize the Chair to sign the proclamation declaring April 2021 to be “Skip the Stuff Month;” July 2021 to be “Reduce Single Use Plastics Month;” and April 22, 2021 as Earth Day 2021; and encourage County residents to participate in events and activities throughout the community to celebrate this day and the planet.

# ORANGE COUNTY BOARD OF COMMISSIONERS

## PROCLAMATION

### EARTH DAY 2021

#### APRIL 2021 – “SKIP THE STUFF MONTH” JULY 2021 – “REDUCE SINGLE USE PLASTICS MONTH”

**WHEREAS**, April 22, 2021 is the 51<sup>st</sup> anniversary of Earth Day, marking a renewed interest in protecting the natural environment; and

**WHEREAS**, overall concern for the environment is increasing due to ongoing degradation and resource depletion; and

**WHEREAS**, a number of community events are being held to recognize Earth Day, including virtual, interactive and hands-on activities sponsored by Orange County and its towns; and

**WHEREAS**, during the pandemic there has been a significant increase in the use of disposable plastic items; and

**WHEREAS**, single-use plastics such as straws, cups, utensils, and most take-out containers are not recyclable and must be landfilled; and

**WHEREAS**, most single use plastics are produced from non-renewable fossil fuel based resources increasing negative climate impacts; and

**WHEREAS**, single-use plastic bags are recyclable but still cause harm when disposed improperly in the environment; and

**WHEREAS**, single-use plastics remain in the environment indefinitely, harming wildlife, impacting water quality, and diminishing the aesthetic character of the County's outdoor environment; and

**WHEREAS**, plastics do not biodegrade in the environment, but instead break down into smaller micro-plastics thereby presenting a danger to public health by increasing the pathogens and chemicals in animal tissue and in waterways, lowering water quality, that requiring significant resources to address; and

**WHEREAS**, Orange County wishes to recognize Earth Day this year and promote its celebration by all County residents; and

**WHEREAS**, one effort to protect natural resources is the reduction in the use of ALL single-use plastics by residents and businesses - by encouraging those selling food to ask customers if they want the single-use plastic utensils, straws, napkins and extra

products rather than including them with all orders, refusing single-use plastics when offered, and offering compostable or reusable alternatives; and

**WHEREAS**, Orange County and the towns therein are known for and committed to social and technical innovation, environmental and waste reduction leadership;

**NOW, THEREFORE, BE IT RESOLVED** that the Orange County Board of County Commissioners does hereby recognize April 22, 2021 as Earth Day 2021, encourage residents to celebrate Earth Day by participating in planned local activities and events, and declare April 2021 as “Skip the Stuff Month” and further declare July 2021 as “Reduce Single Use Plastics Month.”

This, the 20th Day of April 2021.

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Renee Price, Chair  
Orange County Board of Commissioners

ATTEST:

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Laura Jensen, Clerk to the Board

**ORANGE COUNTY  
BOARD OF COMMISSIONERS  
ACTION AGENDA ITEM ABSTRACT**  
**Meeting Date:** April 20, 2021

**Action Agenda  
Item No.** 4-b

**SUBJECT:** Sexual Assault Awareness Month Proclamation

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**DEPARTMENT:** Board of Commissioners

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**ATTACHMENT (S):**  
Proclamation

**INFORMATION CONTACT:**  
Laura Jensen, 245-2130  
Rachel Valentine, Rape Crisis Center, 919-  
968-4647

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**PURPOSE:** To approve a proclamation recognizing April 2021 as Sexual Assault Awareness Month in Orange County.

**BACKGROUND:** The Orange County Rape Crisis Center, a non-profit, volunteer agency which has been serving the community since 1974 is working with others in the community to stop sexual violence and its impact through support, education and advocacy. Rape is the most costly crime to its victims considering factors such as medical cost, lost earnings, pain, suffering and lost quality of life. The Orange County Rape Crisis Center assisted over 600 survivors of sexual violence, their loved ones, and community professionals during 2020.

The coordination of the Orange County Domestic Violence and Sexual Assault Response Committee is bringing together members of law enforcement, the medical community, the legal system and other community advocates to improve services for survivors of sexual assault who come forward.

The Board of Commissioners is asked to proclaim April 2021 as "Sexual Assault Awareness Month" in Orange County to encourage all residents to speak out against sexual assault, and to support their local communities' efforts to provide services to victims of these appalling crimes. The Board has approved similar resolutions in prior years.

**FINANCIAL IMPACT:** There is no financial impact associated with consideration of the proclamation.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goal is applicable to this agenda item:

- **GOAL: CREATE A SAFE COMMUNITY**

The reduction of risks from vehicle/traffic accidents, childhood and senior injuries, gang activity, substance abuse and domestic violence.

**ENVIRONMENTAL IMPACT:** There is no Orange County Environmental Responsibility Goal impact associated with this item.

**RECOMMENDATION(S):** The Manager recommends that the Board approve the proclamation designating April 2021 as "Sexual Assault Awareness Month" in Orange County and authorize the Chair to sign the proclamation.

# ORANGE COUNTY BOARD OF COMMISSIONERS

## PROCLAMATION

### Sexual Assault Awareness Month

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WHEREAS, the Orange County Rape Crisis Center assisted over 600 survivors of sexual violence, their loved ones, and community professionals during 2020; and

WHEREAS, the Orange County Rape Crisis Center works with the County's two school systems and other groups to provide students with age-appropriate information about violence prevention, reaching over 15,500 youth and adults each year; and

WHEREAS, the coordination of the Orange County Domestic Violence and Sexual Assault Response Committee (DVSARC) is bringing together members of law enforcement, the medical community, the legal system, and other community advocates to improve services for survivors of sexual assault who come forward; and

WHEREAS, 1 in 5 American women have been sexually assaulted at some point in their lives (Centers for Disease Control and Prevention, 2010); and

WHEREAS, in the United States rape is the most costly crime to its survivors, totaling \$127 billion a year considering factors such as medical cost, lost earnings, pain, suffering, and lost quality of life (U.S. Department of Justice, 1996); and

WHEREAS, in the United States 1 in 3 women and 1 in 4 men have experienced some form of sexual or physical violence committed by an intimate partner (Centers for Disease Control and Prevention, 2010); and

WHEREAS, trans and gender non-conforming people, people with disabilities, and children face the highest rates of sexual violence in our country; and

WHEREAS, victim-blaming continues to be an enormous problem in instances of rape and sexual assault; and

WHEREAS, the Orange County Rape Crisis Center, a nonprofit agency that has served this community since 1974, is working to stop sexual violence and its impact through support, education, and advocacy;

NOW, THEREFORE BE IT RESOLVED that we, the Orange County Board of Commissioners, do hereby proclaim the month of April 2021 as "SEXUAL ASSAULT AWARENESS MONTH," and encourage all residents to speak out against sexual violence and to support their local community's efforts to prevent and respond to these appalling crimes.

This the 20th day of April 2021.

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Renee Price, Chair  
Orange County Board of Commissioners

**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 20, 2021

**Action Agenda  
Item No.** 4-c

**SUBJECT:** 2027 World University Games Update

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**DEPARTMENT:** County Manager

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**ATTACHMENT(S):**

**INFORMATION CONTACT:**

Bonnie Hammersley, 919-245-2300  
Hill Carrow, CEO, NCBC

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**PURPOSE:** To receive information and an update on North Carolina's progress in the bid process for the 2027 World University Games, an event of the International University Sports Federation (FISU).

**BACKGROUND:** The North Carolina Bid Committee (NCBC) is working to bring the world's largest event for student-athletes to North Carolina and specifically the Triangle area. In recent months, the NCBC has received requests for presentations to local groups interested in the bid and prospects for the Games. The NCBC has presented to the Durham Sports Commission (DSC) Board of Directors, the North Carolina Travel and Tourism Board, the Planning and Legislative Committee of GoTriangle, and the Cary Chamber of Commerce Board of Directors.

**FINANCIAL IMPACT:** There is no immediate financial impact related to this discussion.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goal is applicable to this item:

- **GOAL: ENABLE FULL CIVIC PARTICIPATION**

Ensure that Orange County residents are able to engage government through voting and volunteering by eliminating disparities in participation and barriers to participation.

**ENVIRONMENTAL IMPACT:** There is no Orange County Environmental Responsibility Goal impact related to this discussion.

**RECOMMENDATION(S):** The Manager recommends that the Board receive this information.

**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 20, 2021

**Action Agenda  
Item No.** 5-a

**SUBJECT:** Public Hearing on FY 2021-2022 Annual Action Plan for the HOME Investment Partnerships Program

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**DEPARTMENT:** Housing and Community  
Development

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**ATTACHMENT(S):**

Attachment 1: Draft FY 2021-2022 Annual  
Action Plan Summary  
Attachment 2: Summary Sheet for FY  
2021-2022 Proposed  
Projects

**INFORMATION CONTACT:**

Emila Sutton, Director, Housing and  
Community Development, (919) 245-  
2490

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**PURPOSE:** To hold a public hearing on the Annual Action Plan for the HOME Investment Partnerships Program.

**BACKGROUND:** Every year, state and local governments (“Participating Jurisdictions”) that receive HOME Investment Partnerships Program (“HOME”) funds from the U.S. Department of Housing and Urban Development (“HUD”) are required to complete an Annual Action Plan that lays out how they will allocate HUD funds for the upcoming program year in order to address the goals and priorities in the Consolidated Plan. A summary of the draft Annual Action Plan for FY 2021-2022 is provided at Attachment 1.

For FY 2021-2022, Orange County anticipates receiving the following HOME resources:

FY 2021-2022 HOME Funds	\$ 378,743
FY 2020-2021 HOME Funds (returned by CASA)*	\$ 200,000
HOME Program Income	\$ 13,306
Local Match	\$ 85,218
<b>Total</b>	<b>\$ 677,267</b>

*\*CASA elected to return its award due to receiving a Low-Income Housing Tax Credit award, which filled their funding gap; thus, HOME funds were no longer needed.*

The above amounts are estimates and may be adjusted according to the actual allocation received from HUD. A summary of each of the above projects can be found in Attachment 2.

Orange County is a special type of Participating Jurisdiction, called a Consortium, consisting of Orange County and the Towns of Carrboro, Chapel Hill, and Hillsborough. Orange County serves as the lead entity for the Orange County HOME Consortium. The Consortium has drafted the FY 2021-2022 Annual Action Plan based on the HOME award recommendations made by the Local Government Affordable Housing Collaborative, detailed below.

The Local Government Affordable Housing Collaborative (the “Collaborative”), comprised of one (1) elected official and staff members from Orange County and the Towns of Carrboro, Chapel Hill, and Hillsborough, reviewed the applications received for the FY 2021-2022 HOME Program on March 25, 2021 and made the following funding recommendations for consideration by each of the jurisdictions’ elected bodies:

<b>Applicant and Project</b>	<b>HOME Request</b>	<b>HOME Award</b>
Habitat for Humanity – Homebuyer Assistance	\$ 450,000	\$ 434,393
Pee Wee Homes – Rental Construction	\$ 100,000	\$ 100,000
EmPOWERment – Rental Acquisition	\$ 105,000	\$ 105,000
Administration (10% of HOME Funds, per statute)	\$ 37,874	\$ 37,874
<b>Total</b>	<b>\$ 692,874</b>	<b>\$ 677,267</b>

In accordance with HUD requirements and the Orange County Citizen Participation Plan, the Orange County HOME Consortium must hold a public hearing to obtain public comments and feedback on the draft Annual Action Plan during the public comment period, from April 1 – May 2, 2021.

Notice of this public hearing was published in *The Herald Sun* and *La Noticia*. Copies of the draft Annual Action Plan were posted on the Orange County Department of Housing and Community Development website, and a link to the website and draft plan were circulated by public notice in the newspapers listed above, as well as email outreach to more than 100 relevant stakeholders to include local service providers, nonprofit organizations, government entities, elected officials, and interested residents.

All comments received during this hearing, and anytime during the public comment period, will be incorporated into the final Annual Action Plan to be submitted to HUD. Before submitting the final plan, the Board of Commissioners will consider the approval of the Annual Action Plan and the FY 2021-2022 HOME Program Design (funding recommendations) on May 4, 2021. The governing boards for the Towns of Chapel Hill, Carrboro, and Hillsborough are also scheduled to consider the approval in early May, in order for the final plan to be submitted to HUD by the federal deadline of May 15, 2021.

**FINANCIAL IMPACT:** There are no financial impacts anticipated with this item.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goals are applicable to this item:

- **GOAL: FOSTER A COMMUNITY CULTURE THAT REJECTS OPPRESSION AND INEQUITY**

The fair treatment and meaningful involvement of all people regardless of race or color; religious or philosophical beliefs; sex, gender or sexual orientation; national origin or ethnic background; age; military service; disability; and familial, residential or economic status.

- **GOAL: ENSURE ECONOMIC SELF-SUFFICIENCY**

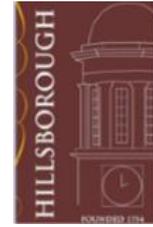
The creation and preservation of infrastructure, policies, programs and funding necessary for residents to provide shelter, food, clothing and medical care for themselves and their dependents.

- **GOAL: CREATE A SAFE COMMUNITY**

The reduction of risks from vehicle/traffic accidents, childhood and senior injuries, gang activity, substance abuse and domestic violence.

**ENVIRONMENTAL IMPACT:** There are no Orange County Environmental Responsibility Goal impacts applicable to this item.

**RECOMMENDATION(S):** The Manager recommends that the Board conduct the public hearing and accept comment on the FY 2021-2022 Annual Action Plan, with the approval of the Annual Action Plan and the FY 2021-2022 HOME Program Design (funding recommendations) subsequently scheduled for the Board's May 4, 2021 Business meeting.



## Orange County, NC HOME Consortium FY 2021-2022 Annual Action Plan Summary

### Annual Goals and Objectives

	Goal Name	Start Year	End Year	Category	Needs Addressed	Funding	Goal Outcome Indicator
1	Home Buyer Assistance	2020	2024	Affordable Housing	Housing for Low- and Moderate-Income Households	\$434,393	Direct Financial Assistance to Homebuyers: 3 Households Assisted
2	Rental Construction	2020	2024	Affordable Housing Homeless	Housing for People Experiencing Homelessness Housing for Low- and Moderate-Income Households	\$100,000	Rental units constructed: 3 Housing Units
3	Housing Rehabilitation/ Preservation	2020	2024	Affordable Housing	Housing for Low- and Moderate-Income Households	\$105,000	Rental units rehabilitated: 2 Housing Units

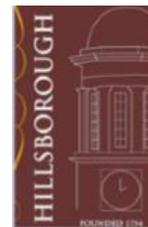
### Projects

#	Project Name	Description
1	Habitat for Humanity – Homebuyer Assistance	Funds will be allocated to Orange County Habitat for Humanity to provide deferred payment zero interest mortgages to an estimated fifteen (15) homebuyers in the Fairview Community in Hillsborough earning between thirty percent (30%) and eighty percent (80%) of the area median income. (The final number of homebuyers assisted may be more or less than 15 and will depend on homebuyer underwriting.)
2	Pee Wee Homes – Rental Construction	Funds will be allocated to Pee Wee Homes to finance construction of three (3) small rental units at 106 Hill Street in Carrboro. Units will be leased to households experiencing homelessness and earning less than thirty percent (30%) of the area median income.
3	EmPOWERment – Rental Acquisition	Funds will be allocated to EmPOWERment, Inc. for acquisition of a duplex containing two (2) units at 706 Gomains Avenue in Chapel Hill. Units will be leased to households earning less than thirty percent (30%) of the area median income.

### Affordable Housing

One Year Goals for the Number of Households to be Supported	
Homeless	3
Non-Homeless	17
<b>Total</b>	<b>20</b>

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	3
Acquisition of Existing Units	17
<b>Total</b>	<b>20</b>



## Summary of Proposed FY 2021-2022 HOME Projects

	Habitat for Humanity	Pee Wee Homes	EmPOWERment
<b>Funding Request</b>	\$450,000	\$100,000	\$105,000
<b>Funding Award</b>	<b>\$434,393</b>	<b>\$100,000</b>	<b>\$105,000</b>
<b>Activity Type</b>	Homebuyer Assistance	Rental Construction	Rental Acquisition
<b>Project Name</b>	Fairview Homebuyer Assistance	106 Hill Street	706 Gomains Avenue
<b>Project Description</b>	Second mortgage assistance for an estimated 15 Habitat home buyers	Gap financing for Merritt Mill, a 48 unit rental project with some units set aside for people with disabilities	Acquisition of a duplex (2 units) to be rented to low-income households
<b>Project Location</b>	Fairview community (Hillsborough)	Northside Neighborhood (Carrboro)	Northside Neighborhood (Chapel Hill)
<b>Income Targeting</b>	11 units for households earning 31-50% AMI and 4 units for 51-80% AMI	3 units for households earning up to 30% AMI	2 units for households earning up to 30% AMI
<b>Population Targeting</b>	Specific units are not targeted, but Habitat markets to low-income seniors and voucher holders (23% of most recent homebuyer pool were voucher holders)	All 3 units will be rented to people experiencing homelessness	Current residents will not be displaced (both elderly households, voucher holders)
<b>Leveraging</b>	5.67 : 1 (total non-HOME project funding is \$3 million)	1.06 : 1 (total non-HOME project funding is \$206,425)	1.29 : 1 (total non-HOME project funding is \$240,000)

**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 20, 2021

**Action Agenda  
Item No. 6-a**

**SUBJECT:** Buckhorn Area Plan Study

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**DEPARTMENT:** Planning & Inspections,  
Manager's Office, Economic  
Development

**ATTACHMENT(S):**

1. Orange County Planning History Timeline Related to Buckhorn, Efland and Mebane Economic Development Area
2. Phase 3 Capital Investment Plan (CIP) Map
3. Buckhorn Interchange Activity
4. Outreach Plan

**INFORMATION CONTACT:**

Travis Myren, Deputy County Manager, (919) 245-2308  
Craig Benedict, Planning Director, (919) 245-2592  
Tom Altieri, Comprehensive Planning Supervisor, (919) 245-2579  
Steve Brantley, Economic Development Director, (919) 245-2326

**UNDER SEPARATE COVER**

5. *PowerPoint (To be provided prior to the meeting)*
- 

**PURPOSE:** To receive a report on the Buckhorn Area Plan Study and to discuss next steps on public outreach and continued analysis and coordination with the City of Mebane.

**BACKGROUND:** This report is intended to provide a framework for further review and outreach related to the Buckhorn Area Plan (BAP). Orange County and the City of Mebane have collaborated on land use planning and associated infrastructure projects since 2004 with agreements to support economic development, a school location, and North Buckhorn Community and Efland sewer service and rate stabilization. The mixture of residential, non-residential (industrial and commercial) and community uses such as a school and parks was acknowledged in the planning of supporting water, sewer and road infrastructure.

From 2004 to 2012 Orange County and the City of Mebane continued to coordinate joint planning efforts with the development of the Efland-Mebane Small Area Plan Study and subsequent implementing measures of land use and zoning changes and infrastructure investment. That work bolstered intended private and public sector interest in the existing Economic Development areas in proximity to the dual interstate (I-40/I-85) and interchanges.

Additional study by an independent planning and engineering firm in 2017 and 2018 examined the strengths, weaknesses, opportunities and threats (SWOT analysis) of the existing Economic Development and CITAN (Commercial-Industrial Transition Activity Node) areas and

recommended further technical land development regulation review, as well as subjective economic development viability criteria (such as topography, proximity to interstate, and environmental constraints). As development pressures continued in this area, as evidenced by Medline, Orange County and the City of Mebane embarked on a joint technical study known as the Buckhorn Area Plan with the hiring of the Piedmont Triad Regional Council. The technical study is available at: <https://www.ptrc.org/Home/ShowDocument?id=10489>.

The focus moving forward will be to concentrate short term efforts on the areas identified in the Study with known developer interest. These areas include Growth Area A, as identified in the Buckhorn Area Plan Study, which is presently within the County's Economic Development area, and Growth Area B. Large parcels within Growth Area B have recently been under contract.

Buckhorn Area Plan areas C, D and E were ranked in the study, but no known development interest at this time. Further public engagement and analysis of those Growth Areas may occur in the future following direction from the Board of Commissioners.

## 1. Overview of County Wide Planning Framework

In 1994, the County designated three distinct areas in the County outside of the incorporated municipalities where water and sewer service may be extended and where more dense, primarily non-residential would occur.

- The Eno Economic Development District (EDD) is approximately 600+ acres located along Highway 70 bordering Durham County. The City of Durham provides utilities in this area, and annexation of the served parcels into the City is possible. Staff is currently working on a proposal to reduce the general size of the Eno EDD to the approximately 200 acres that are suitable for development based on the SWOT analysis conducted in 2018 and property owners/developers are willing.
- The Hillsborough EDD is approximately 370 acres located along the southern boundary of the Town of Hillsborough. The Town is the utility provider in this area, and annexation by the Town upon development is possible.
- The Buckhorn EDD (includes areas from Efland west to Mebane) is approximately 1500 net acres along the eastern boundary of the City of Mebane. The City is the utility provider in this area, and annexation is possible upon development.
- Overall, 13% of the County's total land area is located in the incorporated areas of Hillsborough, Chapel Hill, Carrboro and Mebane
- Three percent (3%) of the County's total land area is in the County's planning jurisdiction (OCPJ) and currently authorized for utility extensions and the accompanying more urban intensities and densities. Utility extensions in these areas are limited by the Water and Sewer Management and Planning Boundary Agreement (WASMPBA). Chapel Hill, Carrboro, Hillsborough and Orange County are parties to that agreement. Utilities in these areas are further guided by interlocal agreements with local governments.
- The remaining eighty-four percent (84%) in Orange County's Planning Jurisdiction is limited to low density, low impervious rural residential, agricultural uses, preservation, and watershed protection areas. 96.6% of Orange County's Planning Jurisdiction has limited development potential.

## 2. Water and Sewer Investments within the EDD

The County has invested over \$5.5 million to install water and sewer infrastructure in the Economic Development Districts. The debt service on these investments is paid through the Article 46 Economic Development sales tax.

The Buckhorn Mebane Phase 3 Capital Improvement Plan map (provided as Attachment 2) shows the proposed phasing of an incremental series of infrastructure phases and timing to prepare for buildout development in an orderly and engineering efficient manner in the Buckhorn EDD. The PowerPoint for this item (Attachment 5) will illustrate the prior phases one by one. The FY2021-22 Capital Investment Plan recommends a \$1.2 million Buckhorn Mebane Phase 3 project to extend utilities to Growth Area A. A water system is on site.

Orange County has invested in this area since a joint venture with the City of Mebane to build utilities for the middle school and north Buckhorn community since 2004. Further investments were made in CIP phases to a master planned infrastructure 'backbone.'

## 3. Buckhorn EDD Overview

The southeast quadrant of the Buckhorn Road interstate interchange has exhibited the greatest economic potential as evidenced by the location of Medline and recent annexations and interest in the 138 acre flea market site and an area west of Petro. The 'backbone' of water and sewer infrastructure is existing with visibility and access to the interstate. Attachment 3 shows the Buckhorn Interchange.

## 4. Known Development Interest and Existing Zoning

Areas A and B have high development potential and economic development interest in the short term. There has been no developer interest in Areas C, D, and E (east of I-85/US 70 connector), so further public engagement and analysis in those areas will proceed in the future as authorized by the Board of Commissioners.

### 4a. Area A (NE Quadrant of Buckhorn Interchange East of Buckhorn Road)

#### Planning Attributes

1. Orange County Land Use Designation: Economic Development
2. Orange County Current Zoning: Economic Development Buckhorn (EDB-1)-1  
Uses allowed are generally light industry, distribution and light manufacturing (area is characterized by rail, high power transmission corridor and interstate frontage).
3. Included in the Mebane Land Development Plan - Yes
4. Utilities
  - 4a. Water - Yes
  - 4b. Sewer – No - Stubbed out on south side of interstate. The sewer extension project is included in the Manager's FY2021-22 Capital Investment Plan as well as an upgrade to the Gravelly Hill lift station.
5. Access - Proposed as industrial Drive Extension and location tentatively approved by the North Carolina Department of Transportation (NCDOT) as part of the adopted Buckhorn Access Management Plan. Conversations with a nearby church are helping facilitate the location of the roadway.
6. Annexation Potential - Yes

7. Environmental Review: Located in Upper Eno Protected Watershed and subject to all intensity, impervious and stormwater regulations.

#### 4b. Area B (Near Buckhorn Road and South of West Ten Road)

1. Orange County Land Use Designation: Agricultural Residential
2. Orange County Zoning: R-1 (Rural Residential)  
Housing density is one unit per acre but generally less due to poor septic use soils.
3. Mebane Land Development Plan - Two areas of Growth Area B have been annexed and rezoned by the City and included in the Mebane Land Development Plan. The majority of Growth Area B is not currently in the City's Plan.
4. Utilities
  - a. Water - Yes - Water is available adjacent to the area with the West Ten Road right of way and has adequate capacity. Developer extensions would be necessary from that access point to serve any additional property.
  - b. Sewer - No - Sewer is not currently installed in Growth Area B but would be available through gravity extensions to the existing backbone sewer. Moderate capacity is available.
5. Access - NCDOT will be upgrading West Ten Road which is also part of Buckhorn Access Management Plan
6. Annexation - Some properties are presently within the city and annexation criteria can be met due to proximity.
7. Environmental Review - Part of the Upper Eno Watershed Protected Area and subject to all State and County impervious and stormwater regulations. Area B and Area A are not part of the County designated watershed critical area. The County's critical area is 6 times the size of the State requirements, and the County has only planned approximately 4% of the entire watershed for higher intensity use near the interstate while protecting 96% of the watershed with lower impervious and lower density.

#### 5. Moving Forward

Attachment 4 details the outreach plan for Areas A and B where the focus of the overall Buckhorn Development Plan will be pursued. An initial public engagement opportunity is recommended in mid-May. This engagement will guide next steps in terms of further community planning activity and technical analysis. Orange County and the City of Mebane will continue to collaborate on regulations and environmental and cultural review to mitigate growth impacts.

**FINANCIAL IMPACT:** Existing staff resources can fulfill further research and implementation of portions of the BAP. Monies could be budgeted for a 'deeper dive' into all related implementation aspects of Areas A and B.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goals are applicable to this item:

- **GOAL: ESTABLISH SUSTAINABLE AND EQUITABLE LAND-USE AND ENVIRONMENTAL POLICIES**

The fair treatment and meaningful involvement of people of all races, cultures, incomes and educational levels with respect to the development and enforcement of environmental laws, regulations, policies, and decisions. Fair treatment means that no group of people should bear a disproportionate share of the negative environmental consequences resulting from industrial, governmental and commercial operations or policies.

- **GOAL: ENABLE FULL CIVIC PARTICIPATION**

Ensure that Orange County residents are able to engage government through voting and volunteering by eliminating disparities in participation and barriers to participation.

**ENVIRONMENTAL IMPACT:** There is no Orange County Environmental Responsibility Goal impact associated with this report. Review will occur as the study continues.

**RECOMMENDATION(S):** The Manager recommends that the Board receive the report and offer any guidance on the outreach program and/or future actions. .

## Attachment 1

**Orange County Comprehensive Planning History and Context**  
(as it relates to)  
**Planning Collaboration Orange County/City of Mebane re: Economic  
Development Zones**

1981 - Orange County adopts a Future Land Use Plan designating corridors and nodes near I-85 interchanges for Commercial-Industrial (CITAN) uses.

1987 - Joint Planning Agreement between Orange County and Chapel Hill and Carrboro to establish alternative to extra-territorial jurisdiction (ETJ) and set annexation limits (a good faith agreement) (similar but less restrictive agreements with other jurisdictions would occur later).

1994 - North Carolina watershed rules go into effect and County implements protections through zoning overlays with density and impervious standards. Orange County is stricter than the state rules.

1994 - Orange County BOCC changes future land use and zoning in some CITAN areas to economic development including unique uses and standards for development.

1996-2001 - Shaping Orange County's Future (a countywide community and advisory board effort) reconfirms the Future Land Use Plan, uses and location for non-residential.

January 24, 2000 - Flagship planning coordination meeting between Orange County, City of Mebane and North Buckhorn Community, known as the "Blizzard of 2000" meeting. Set forth collaboration goals and future agreements in the joint interest area

2002 - Orange County/City of Mebane Original Utility Service Agreement providing for sewer service to north buckhorn community including two churches and water and sewer to Gravely Hill Middle School and soccer center.

2003-2006 - Small Area Planning (SAP) Process (known as Efland-Mebane SAP includes Buckhorn EDD area also) includes elected officials from both local governments and community. Approved plan suggests implementation actions through a community task force and formal actions items of Planning Board and BOCC in subsequent years (2006-2010).

2002-2008 - Creation of a fully developed County comprehensive plan which includes multiple elements, eight advisory boards, public input and a task force of well-rounded sustainable interest area advocates (adopted 2008-reconfirms Economic Development and CITAN locations)

2009-2010 - Use of federal grants and County money to install Phase 2 sewer in Efland following late 1980's Phase 1. Sewer Rate studies show system is expensive to maintain and Town of Hillsborough sewer treatment costs becoming too much burden on Efland residents.

2012 - Updated Utility Service Agreement between Orange County/City of Mebane developed earlier, in part, by a utility 'backbone' master plan. This multi-phase engineering plan (AKA Buckhorn-Mebane Capital Investment Plan (CIP) Phases) was the basis of Nov 2011 article 46 referendum for ED infrastructure and was included in Orange Capital Investment Plan (CIP) (10 year program to time improvements in engineering infrastructure sequences). This plan also planned to change Efland sewer flow from Town of Hillsborough to City of Mebane thereby stabilizing sewer rates. City of Mebane has now taken maintenance responsibility for all Efland and Buckhorn-Mebane water and sewer assets.

2013-2019 - Construction of multiple phases of infrastructure consistent with earlier engineering master plan and CIP. This work led to North Carolina Department of Transportation (NCDOT) road building grants, CDBG-ED grants for utility extension to Morinaga, location of Medline, support of Orange County soccer center expansion and fire flow augmentation for entire Buckhorn ED and community zones.

2012-2015 - BOCC adopted updated interlocal utility services agreement with City of Mebane, Town of Hillsborough, and City of Durham to support CIP adopted program and Article 46 Economic Development infrastructure referendum. Property owners and community meetings were held to inform public as engineering plans were developed.

2016 - Morinaga Project uses infrastructure

2018 - Orange County BOCC budgeted and completed a strengths, weaknesses, opportunities and threats (SWOT) Economic Development viability analysis through Economic Development and Planning to determine best areas in both (genesis of future Buckhorn Area Plan study).

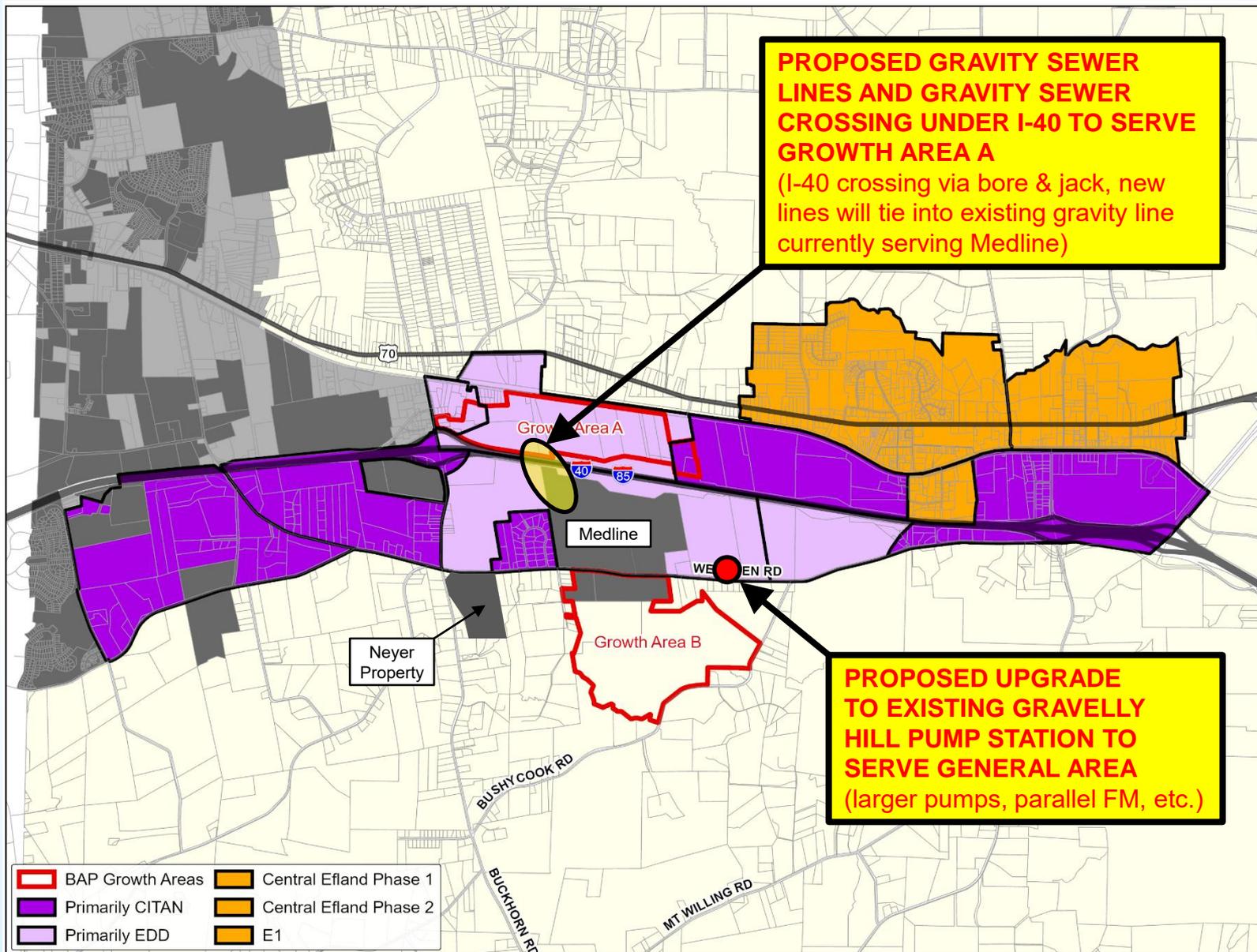
2019 - City of Mebane was transferred responsibility of Efland Area and Economic Development Sewer Infrastructure for their ownership, maintenance, and customer support. Orange County was able to delete operating costs from their budget.

2019-2021 - Post recession market forces show high interest in Orange County Economic Development zones. Orange County and City of Mebane study growth potential in the area with the Piedmont Triangle Regional Council Buckhorn Area Plan Study.

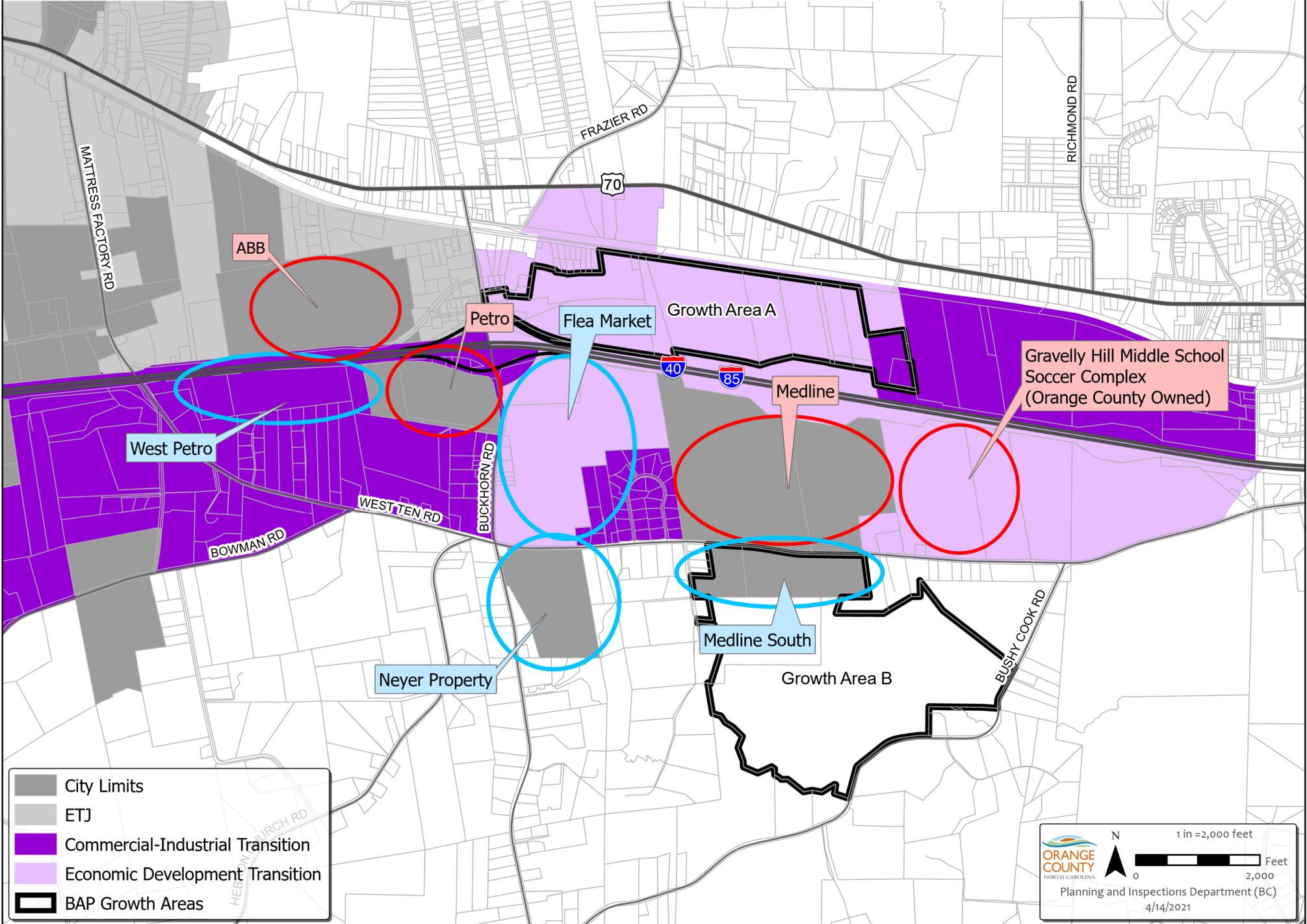
- Medline uses Economic Development Infrastructure.
- Other nearby properties request annexation into Mebane.
- Economic Development interests focus on NE quadrant (BAP Growth Area A), SE quadrant (Flea Market and Nyer), SW quadrant (behind Petro) and NW quadrant (ABB expansion uses prior infrastructure investment).

2020-2021 - Buckhorn Area Plan findings and outreach. No implementation actions at this time.

# Buckhorn-Mebane EDD Phase 3 (CIP Pending) Attachment 2



# Buckhorn Interchange - Attachment 3



## Attachment 4

## **Buckhorn Area Plan Study Next Steps Outreach Program Focused on Potential Growth Areas “A” and “B”**

Purpose: Engage with the community; Communicate that Areas “A” and “B” are to be the focus for public engagement and coordination between Orange County and the City of Mebane; Provide additional context for Areas “A” and “B”; Collect public comments and common questions to guide the development of a Frequently Asked Questions (FAQ) document.

Schedule:

May 17, 2021, 6:00-8:00 PM – Outreach Session

Format: Staff is proposing a virtual outreach meeting conducted via Zoom. Following a staff presentation, questions and comments will be collected from participants to be used to prepare the FAQ document.

Outreach Content: For the public meeting, the follow items should be included:

1. Context of the Buckhorn Area Plan
2. Annexation
3. How will public comments affect the outcome?
4. Tools for public knowledge of plans
5. Timeline
6. Notification to attend the June 1, 2021 BOCC meeting

Public Notification: Planning Staff will coordinate with the County’s Community Relations Director to provide public notification of the outreach session via the County’s website and social media. Property owners within Areas A and B and those within 1000’ of these areas will receive direct mail notification.

Reporting to Board of County Commissioners:

June 1 – Regular Board meeting to report on Outreach Session 1 and receive any additional direction the Board may have.

Continued Public Engagement: Orange County Planning staff collects data on municipal development. Upon BOCC request, staff can prepare and maintain a new webpage that could be used as a central source of information for the public on development trends. This page could be cross-referenced with municipal webpages and could link to existing tools that are maintained by municipalities with regard to development.

Any changes to the County’s Comprehensive Plan Future Land Use Map or Zoning require Orange County public hearing, advertised consistent with County ordinance, and County Commissioner adoption. Development proposals submitted to Orange

County are processed consistent with the County's ordinance and development standards, different from those submitted to the City of Mebane, which are processed consistent with its ordinances and standards. Staff will elaborate on these aspects during outreach.

Ongoing Coordination with Mebane: Orange County Planning staff will continue to actively participate in Technical Review Committee (TRC) Meetings in Mebane when action is proposed in Orange County and provide memos in accordance with Orange County Plans. Additionally, the Orange County BOCC may resume its annual meetings with Mebane City Council.

**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 20, 2021

**Action Agenda  
Item No.** 7-a

**SUBJECT:** 2021 Orange County Revaluation Results

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**DEPARTMENT:** Tax Administration

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**ATTACHMENT(S):**  
PowerPoint Presentation

**INFORMATION CONTACT:**  
Nancy Freeman, Tax Administrator,  
(919) 245-2735

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**PURPOSE:** To receive an overview of findings from the 2021 countywide revaluation.

**BACKGROUND:** North Carolina counties must conduct a revaluation at least once every eight years. Orange County's last revaluation took effect January 1, 2017. The effective appraisal date of the 2021 revaluation is January 1, 2021. Tax office staff began working on the 2021 revaluation in 2019. A collaborative approach was taken throughout the entire 2021 revaluation, and community involvement helped improve the process.

In February 2020, the tax office proactively sent each real property owner a snapshot of the property's public record. Property owners were asked to return the form with any corrections to the data provided. This was an effort to ensure accurate records. Of the approximately 41,500 forms that were mailed out, the Tax Office received approximately 4,300 responses.

Conducting a countywide revaluation takes significant effort and staff dedication. Orange County has approximately 57,100 real property parcels, and each of those parcels has been modified to reflect a current estimate of market value. The schedule of completing the revaluation has been affected by the pandemic. During the height of the pandemic, appraisers limited field visits to curbside reviews. For the majority of the last year, appraisers have based their work from home with minimal time in the office in order to maintain the health and safety of staff and the public. Revaluation notices were mailed on March 24, 2021, and an appeal form was included in each notice.

**FINANCIAL IMPACT:** There is no financial Impact associated with this item.

**SOCIAL JUSTICE IMPACT:** There is no Orange County Social Justice Goal impact associated with this item.

**ENVIRONMENTAL IMPACT:** There is no Orange County Environmental Impact associated with this item.

**RECOMMENDATION(S):** The Manager recommends that the Board receive this overview.

# 2021 REVALUATION RESULTS

APRIL 2021

# What is a Revaluation?

- Process of updating real property tax assessments to market value and present-use value as of a single appraisal date
- Primary goal is to equalize tax base
- Effective appraisal date for Orange County's revaluation is January 1, 2021

# What is Included in a Revaluation

- All residential and commercial land throughout Orange County and permanent structures.
  
- What is not included?
  - Business personal property
  - Motor vehicles, boats, airplanes
  - Public utility property

# Community Outreach

- Real Property Record Card website launched July 2019
  - ▣ Provide current information on record
  - ▣ Interactive webpage: review property data, report Issues
  
- Public Comper website launched July 2019
  - ▣ Review property as compared to similar properties
  
- Validation Form Mailing in February 2020
  - ▣ Partnered with the community to gather the most accurate data possible
  - ▣ Over 4,300 responses to update data

(continued next page)

# Community Outreach (continued)

- Revaluation Information Insert mailed with 2020 Tax Bill in July 2020
- Revaluation Video Launched on Website in July 2020
  - ▣ Explains the basics of a Revaluation
- Presentation at Schedule of Values Public Hearing for the at Board of Commissioners meeting in October 2020
- Revaluation Information Insert mailed with 2021 Listing Form in December 2020

# Commercial Appraisals

- Local commercial real estate appraisal firm provided market research, sales
- A second commercial appraisal firm interpreted market research and provided recommended values for all commercial parcels, taking into account effects of pandemic
- Orange County senior appraisal staff reviewed recommended values

# Residential Properties

- Strong seller's market for residential properties
  - ▣ Demand for residential properties driven by:
    - Federal government's continued actions to keep interest rates low
    - Pandemic-related circumstances of stay-at-home orders
    - Increased demand, decreased inventory due to cessation of construction early in pandemic
- Comparison to other counties
  - ▣ Survey of counties conducting a revaluation in 2021 show average county-wide growth of 16.8%.
  - ▣ Range from 8% to 36%
  - ▣ Twelve counties responded

# Real Property Change by Area

Jurisdiction	2021 Estimated Tax Base	Percentage of Growth From 2020	Growth Since 2017 Revaluation
Countywide	\$21,739,530,791	12.6%	20.1%
Carrboro	\$2,806,444,019	14.6%	19.0%
Chapel Hill	\$8,874,302,213	13%	18.3%
Hillsborough	\$1,491,892,443	20.5%	46.7%
Mebane	\$570,146,470	44.2%	49.9%

# Countywide Tax Base

- 2021 Countywide Tax Base is \$21,739,530,791
- Overall percentage of growth from 2020 to 2021 is 12.6%
- Overall percentage of growth from the most recent revaluation in 2017 is 20.1%
- Residential represents approximately 77% of the 2021 tax base, and commercial 23%
- Residential overall growth is approximately 36%
- Commercial overall growth is approximately 11%

# Industry Standards

<b>Sales Ratio Industry Standards</b>				
<b>Jurisdiction</b>	<b>Median Ratio</b>	<b>Actual</b>	<b>Coefficient of Dispersion</b>	<b>Actual</b>
Countywide	.90 - 1.10	100.5	5.0 - 15.0	7.7
Chapel Hill	.90 - 1.10	100.1	5.0 - 15.0	7.4
Carrboro	.90 - 1.10	100.2	5.0 - 15.0	7.4
Hillsborough	.90 - 1.10	1.01	5.0 - 15.0	5.4
Mebane	.90 - 1.10	101.1	5.0 - 15.0	7
<i>*Standards taken from the International Association of Assessing Officers</i>				

# Industry Standards

- Sales Ratios are verified by category of property. The ratios indicate tax assessments represent about 100% of current market sales. The coefficient of dispersion (COD) indicates the data spread, and the goal is 15 or lower.
- Countywide: Sales Ratio 100.5, COD 7.7
- Improved Residential: Sales Ratio 100.5, COD 7
- Improved Commercial: Sales Ratio 100.6, COD 14.8
- Vacant Land: Sales Ratio 100.1, COD 15.2

# Average Value of Home

## □ Average Values of Homes based on Jurisdiction

Jurisdiction	Average Value	Median Value
Countywide	\$368,319	\$310,600
Carrboro	\$393,657	\$369,300
Chapel Hill	\$483,643	\$417,200
Hillsborough	\$277,180	\$236,200
Mebane	\$223,381	\$222,100

- Values include building, land and other features such as garages/sheds. Townhomes and condominiums are excluded.

# Remaining Schedule

- New values available on website March 22, 2021
- Notices mailed March 24, 2021
- Final mailing of revaluation notices of approximately 300 commercial properties, anticipated by March 31, 2021
- Deadline for informal appeals April 30, 2021
- Board of Equalization & Review to convene Monday, May 3, 2021

# Revaluation Notice Mailing

- Revaluation notice
  - ▣ Includes information on webpage to appeal online
  
- Informal appeal form included
  
- Informal appeal form instructions
  - ▣ Information on websites to review data and find comparable sales included

# Appeal Process

- Review property characteristics at Real Property Search Webpage: [bit.ly/3k2Lfv3](http://bit.ly/3k2Lfv3)
  - ▣ Check square footage, bath count, etc.
    - Please allow reasonable margin of difference: 5% per NC Residential Square Footage Guidelines
  
- Compare property to nearby property sales at Comper Webpage: [bit.ly/2MhUpau](http://bit.ly/2MhUpau)
  - Please allow reasonable margin of difference: 5%
  
- Submit appeal form included with revaluation notice, or complete appeal process online at <https://appeals.spatiallest.com/nc-orange>

# For More Information

- Contact the Orange County Tax Office:
  - 919-245-2100
  - [reval@orangecountync.gov](mailto:reval@orangecountync.gov)
  - Live chat by visiting:  
[www.orangecountync.gov/departments/tax/](http://www.orangecountync.gov/departments/tax/)

**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 20, 2021

**Action Agenda  
Item No.** 8-a

**SUBJECT:** Minutes

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**DEPARTMENT:** Board of County Commissioners

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**ATTACHMENT(S):**  
Draft Minutes (Under Separate Cover)

**INFORMATION CONTACT:**  
Laura Jensen, Clerk to the Board, 919-  
245-2130

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**PURPOSE:** To correct and/or approve the draft minutes as submitted by the Clerk to the Board as listed below.

**BACKGROUND:** In accordance with 153A-42 of the General Statutes, the Governing Board has the legal duty to approve all minutes that are entered into the official journal of the Board's proceedings.

Attachment 1: March 16, 2021      Virtual Business Meeting

**FINANCIAL IMPACT:** There is no financial impact associated with this item.

**SOCIAL JUSTICE IMPACT:** There is no Orange County Social Justice Goal impact associated with this item.

**ENVIRONMENTAL IMPACT:** There is no Orange County Environmental Responsibility Goal impact associated with this item.

**RECOMMENDATION(S):** The Manager recommends the Board approve minutes as presented or as amended.

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**MINUTES**  
**ORANGE COUNTY**  
**BOARD OF COMMISSIONERS**  
**VIRTUAL BUSINESS MEETING**  
**MARCH 16, 2021**  
**7:00 p.m.**

The Orange County Board of Commissioners met for a Virtual Business Meeting on Tuesday, March 16, 2021 at 7:00 p.m.

**COUNTY COMMISSIONERS PRESENT:** Chair Renee Price, Vice Chair Jamezetta Bedford, and Commissioners Amy Fowler, Jean Hamilton, Mark Dorosin, Sally Greene, and Earl McKee

**COUNTY COMMISSIONERS ABSENT:** NONE

**COUNTY ATTORNEYS PRESENT:** John Roberts

**COUNTY STAFF PRESENT:** County Manager Bonnie Hammersley, Deputy County Manager Travis Myren, and Clerk to the Board Laura Jensen. (All other staff members will be identified appropriately below)

Chair Price called the meeting to order at 7:00 p.m.

A roll call was called; all members were present.

Due to current public health concerns, the Board of Commissioners is conducting a Virtual Business Meeting on Tuesday, March 16, 2021. Members of the Board of Commissioners participated in the meeting remotely. As in prior meetings, members of the public were able to view and listen to the meeting via live streaming video at <http://www.orangecountync.gov/967/Meeting-Videos> and on Orange County Gov-TV on channels 1301 or 97.6 (Spectrum Cable).

In this new virtual process, there are two methods for public comment.

- Written submittals by email
- Speaking during the virtual meeting

**Detailed public comment instructions for each method are provided at the bottom of this agenda. (Pre-registration is required.)**

**1. Additions or Changes to the Agenda**

Chair Price dispensed with reading the public charge:

**Public Charge:** The Board of Commissioners pledges its respect to all present. The Board asks those attending this meeting to conduct themselves in a respectful, courteous manner toward each other, county staff and the commissioners. At any time should a member of the Board or the public fail to observe this charge, the Chair will take steps to restore order and decorum. Should it become impossible to restore order and continue the meeting, the Chair will recess the meeting until such time that a genuine commitment to this public charge is observed. The BOCC asks that all electronic devices such as cell phones, pagers, and computers should please be turned off or set to silent/vibrate. Please be kind to everyone.

1 **Arts Moment** – No Arts Moment was available for this meeting.  
2  
3

4 **2. Public Comments**

5 **a. Matters not on the Printed Agenda**  
6

7 Latarndra Strong read a letter from the members of the Concerned Citizenry of the  
8 Efland Cheeks Community:  
9

10 Dear Orange County Board of County Commissioners:

11 At this time, we, the Concerned Citizens of the Efland-Cheeks Community, wish to express our  
12 concern and disappointment with how matters continue to get handled as issues arise in  
13 northwestern parts of Orange County. As a community, we have seen many changes take place  
14 over time, the changes we see occurring are not for the betterment of our community. For  
15 example, we have seen our adult populations age to senior status, while community resources  
16 allocated to service aging populations get redirected to Centers outside of our community. We  
17 have seen low skill jobs that pay a living wage leave our community get replaced by low wage  
18 retail/food service jobs. We have seen our communities become riddled with drugs, as the same  
19 good jobs that left the area are not replaced with comparable jobs, and incarceration becomes  
20 the only mechanism employed to address drug use/sells. We have seen zoning changes that  
21 impact our community most adversely (e.g., Black Cheeks Crossing area rezoned to  
22 commercial/industrial depressing the home values and preventing the ability to make significant  
23 home improvements), while other areas are systematically kept rural (aka white). And most  
24 recently, due to the COVID-19 pandemic, we found out how severely our communities are  
25 impacted from technology dead zones and a lack of capital.  
26

27 We are fully aware that Orange County is one of the wealthiest counties in the State of North  
28 Carolina, the average property value is \$292,500, and the average wage is \$61,130. The  
29 County's Black population comprises less than twelve percent of the population. However, these  
30 facts are not so for Cheeks Township, Tract 011101. The average income of Tract 011101 is  
31 over \$7,000 lower than the median income of the County, over 32% of the residents of Tract  
32 011101 earn less than \$30,000, and the average age of the residents of Tract 011101 is higher  
33 than the County's median age. Moreover, of this Census tract, Black populations make up  
34 almost 20% of the population and we are overrepresented regarding markers that designate  
35 poverty like food stamps. This means the average income of Blacks in the Community is  
36 significantly lower than the median. We care about the environment just as others do. But if  
37 changes are not made to address our present-day survival, we will not have a reason to  
38 concern ourselves with future survival or the environment.  
39

40 Even though many of us vote, we suspect many of you have never even taken the time to walk  
41 the streets of our community. Many of the Blacks who live in this community's ancestors have  
42 owned land or resided in this area since racialized slavery ended. As concerned citizens we  
43 have one request, consider the irreparable harm that the Efland-Cheeks Community has  
44 suffered in the past and present as you plan for the future of Orange County. We put our trust in  
45 you when you were elected and our lives, our children's lives, and the lives of our children's  
46 children are depending on the decisions you make today and tomorrow.  
47

48 John Dempsey read the following letter:  
49

50 Dear Commissioners,

1 The North Carolina Wildlife Resources Commission has recently published a conservation plan  
2 to direct management activities for three freshwater mussels in addition to the Carolina Madtom  
3 and the Neuse River Waterdog within the Neuse and Tar-Pamlico river basins. Published  
4 December 10, 2020, this is in addition to the Federal Endangered Species protections proposed  
5 by the US Fish & Wildlife Service and currently under review in Congress. Titled: The  
6 Conservation Plan for Five Rare Aquatic Species Restricted to the Neuse and Tar-Pamlico  
7 River Basins in North Carolina it calls for “Establishing and maintaining working relationships  
8 between governing bodies (federal, state, and local), universities, private landowners, private  
9 companies, and conservation organizations” such as the Triangle Land Conservancy, to explore  
10 conservation easements and other strategies for protecting these five species from extinction  
11 over the next 100 years. It plans for the release of Carolina Madtoms into the Upper Eno  
12 watershed. Also, it is of note that all of Sevenmile Creek, along with the first and second order  
13 creeks that feed into it, are included in the range of the Neuse River Waterdog as defined by the  
14 US Fish and Wildlife Service.

15  
16 If you come up the Eno River, into the South Fork Little River and then on into Sevenmile Creek,  
17 the areas defined in the Buckhorn Area Plan as parcels B, C & D, look like they are already  
18 developed, just fine.

19  
20 A comprehensive land use plan would identify and address its environmental impact. In my  
21 opinion, the Buckhorn Area Plan is not a land use plan but rather a real estate marketing plan.  
22 If adopted it would set a path for industrial and manufacturing development resulting in the  
23 degradation of a critical watershed and Hillsborough’s municipal water supply. In addition, the  
24 Buckhorn Area Plan would set goals for land use that would be in direct opposition to people  
25 and organizations, including those in the North Carolina State government, whose jobs include  
26 working to protect this environmental resource for us all.

27  
28 Why not ask the Committee for the Environment to study the short and long term environmental  
29 impact of the Buckhorn Area Plan? And why weren’t Orange County residents at the table  
30 earlier to participate in the discussion of an area so critical to their health and welfare? Shouldn’t  
31 we be protecting the headwaters of Hillsborough’s municipal water supply? There is currently  
32 zoning in place that allows plenty of time to study and address the serious environmental  
33 questions raised but left unanswered in the Buckhorn Area Plan.

34  
35 Fiona Johann read the following letter:

36  
37 Good evening,  
38 I’m Fiona Johann and I live in Orange County. I am here again for public comment because I  
39 believe it is important for citizens in the area to stay informed on how things are progressing  
40 with the Buckhorn Area Plan.

41  
42 The last time I spoke during a public comment on March 2, I asked that two items come out of  
43 the March 9 joint working session with the Orange County BOCC and Mebane City Council  
44 concerning the BAP.

45  
46 The first, and I believe the most important ask, was for a clear plan on public engagement on  
47 the proposed Buckhorn Area Plan. The second was for the two governments to consider a  
48 binding agreement on a joint area plan. I understand that the commissioners and city council  
49 have different priorities, but I had truly hoped that while in a 90 minute zoom discussion with 7  
50 commissioners and 6 council members, with over 220 collective years of civic responsibilities  
51 among them that a path moving forward on public engagement would have been evident.

1 Instead the task was handed off to county and city staff and we have yet to hear anything about  
2 next steps.

3 So I ask again, what is the plan for public engagement? When will the board of commissioners  
4 and Mebane City Council be in the same room again and be able to hear the public speak on  
5 the matter? If this plan is truly to help those in the area and those that might one day move to it,  
6 we need a plan soon. Moving slowly, and by default not having a plan, would be even worse for  
7 residents. It would mean that City of Mebane will continue to annex properties as buyers come  
8 along and County residents will be surrounded by Mebane city zoning and UDO. Conflicting  
9 UDOs mixed together in the same area will lead to many headaches for not only the residents  
10 and developers, but also the board of commissioners and Mebane city council.

11  
12 In respect to the commissioners' and public's time I will not rehash any of my previously made  
13 points in my past public comments, you can read those on the ocbooc public email. I ask that  
14 today you hear one thing, we need a plan for public engagement and fast. This plan needs to  
15 happen in some fashion, and to talk about land use without public input is irresponsible. The  
16 drafted Buckhorn Area Plan itself says, "Public input is important to the success of any planning  
17 effort." When will Orange County residents have the time to speak outside of 3-minute public  
18 comments?

19  
20 Janine Zanin read the following comments:

21  
22 My name is Janine Zanin and I live in Efland. It is no secret that our community has been  
23 extremely frustrated by the lack of public engagement by Orange County around the Buckhorn  
24 Area Plan. After months of public comment begging to be heard, it was very disappointing to be  
25 relegated to the sidelines, with no voice in the conversation, when you met with the city of  
26 Mebane last week. It was downright aggravating to listen in on that conversation and hear you  
27 receive misinformation. And the fact that some of the misinformation you received was related  
28 to Mebane's public engagement process thus far is just infuriating.

29  
30 It is our sincere hope that one of the actions you will take after last week's meeting is to put forth  
31 a clear plan for public engagement. Until that happens, we will keep showing up at your  
32 meetings, three minutes at a time, and we will be holding our own public information sessions.  
33 We invite you to attend to get a more well-rounded and accurate view of the land use issues in  
34 our community, as well as a clear picture of the process as it's been thus far. There is  
35 information on the slide behind me about how you can join us.

36  
37 Janine Zanin showed a slide on a community information session regarding the  
38 Buckhorn Area Plan, which will take place on March 20, 2021 from 12:00 pm to 1:15 pm.

39 Janine Zanin continued reading her comments:

40  
41 With my three minutes tonight, I want to make two points:

- 42 1. The public engagement process that actually happened bore little resemblance to the
- 43 process that was described at your meeting with Mebane.
- 44 2. In spite of the annexation rules, you DO have some say in what happens within the future
- 45 growth areas because you have a say in how Orange County invests its revenue.

#### 46 PUBLIC ENGAGEMENT

47 When Cy, Jesse, and Craig were asked about public engagement they said:

48 "We did mail to the entire area and expanded area outside the study area for that public  
49 involvement meeting." No, they did not. They only mailed property owners whose property lay  
50 within the boundaries of the five future growth areas. I have a copy of the letter here on the  
51 screen behind me.

1  
2 Janine Zanin showed a copy of the letter received by her neighbor. She continued  
3 reading her comments:  
4

5 My neighbor received it because she owns a home within Growth Area B. I did not receive a  
6 letter, nor did any of my neighbors. Our neighborhood is sandwiched between Growth Areas B  
7 & C. Craig Benedict said: "For the public info meeting that was a joint letter that came from the  
8 county for November 7th and 8th. One was with the Planning Board and one was public  
9 information. Jointly signed and sent from Mebane, Piedmont and the County."  
10

11 As you can see from the letter my neighbor received, the letter announcing the Planning Board  
12 meeting and the public info session came from Cy Stober, City of Mebane. And it was dated  
13 October 28th and I believe it arrived at our neighbor's home in early November, days before the  
14 planning board meeting.  
15

16 Landowners within 1000 feet of the future growth areas did get notice of the City Council  
17 meeting in December. I received that notice as did my neighbors. But we were not invited to the  
18 public information session.  
19

#### 20 INVESTMENT:

21 You heard during that meeting that the future growth areas are not immediately actionable.  
22 They require further investment .... let's think critically about where to invest. And let's not limit  
23 our reflections to the investment we've made in sewer lines. We've also invested county dollars  
24 in the middle school, the soccer fields, and the Seven Mile Creek Nature Preserve and we  
25 should preserve those investments as well.  
26

27 Patty O'Connor read the following letter:

28 Good evening commissioners,

29 It wasn't my intent to speak at this meeting or for that matter, even attend it---until I heard the  
30 Orange County Planning Board chair, Mr. Blankford speak at your March 9th meeting. And the  
31 alarm bells went off.  
32

33 I found it curious that Mr. Blankford reported that with the last two MPD-CZ zoning requests, no  
34 one on either side was willing to compromise. He seemed to view the many citizen concerns as  
35 complaints, designed to interfere with a unanimous decision to proceed. Several of you duly  
36 noted that conflict can easily arise out of poor communication, and a lack of transparency. I  
37 hope Mr. Blankford made note of those comments and took them to heart. However, I am  
38 curious about who he was speaking of and why he thinks compromise is even in order when  
39 you're talking about burying 240 thousand gallons of gasoline on a protected watershed. There  
40 was plenty of compromise offered—it simply didn't involve threatening our community's water. It  
41 did involve making plans for the Efland community with the current zoning laws in place and  
42 some type of sustainable development that would have positive impacts and retain the rural  
43 character of the community. I'm not sure why he didn't see that.  
44

45 I bring this up now because here we are again, with the BAP on the table and the same  
46 community water involved. In my estimation, Mebane seems eager to proceed with industrial  
47 development and annexation. And it's evident that the OC planning board and planning  
48 department don't fully appreciate the genuine and indisputable value of our water and perhaps,  
49 other natural resources—if they did, Buc-ee's would never have gotten the first green light.  
50 So we don't go down the same (Beaver) trail, I respectfully ask that you hang onto the reins and  
51 give specific direction and guidance to both the Planning Board and the Planning Department

1 on how to meaningfully engage Orange County citizens so that our county's resources are  
2 appropriately used for the good of the community and protected, as necessary. Perhaps some  
3 joint training with the Commission for the Environment (CFE) should be considered for the  
4 planners and citizens, alike.

5  
6 **b. Matters on the Printed Agenda**

7 (These matters will be considered when the Board addresses that item on the agenda below.)  
8

9 **3. Announcements, Petitions and Comments by Board Members**

10 Commissioner Greene said the Broadband Task Force, which she and Commissioner  
11 McKee are co-chairing, has met once and will meet again on March 17, 2021. She said a  
12 member of the task force is helping the committee examine grants and other funding sources.  
13 She said the task force will meet every two weeks.

14 Commissioner Greene said the transit policy committee, which she and Commissioner  
15 Dorosin are co-chairing, has completed Phase 1 of planning, which involves examining the  
16 landscape and receiving public engagement. She said the next steps are to examine how much  
17 revenue is projected for is Article 43 sales tax, and determining the priorities, in order to present  
18 back to the public. She said through 2025, revenue to support extra transit projects is very  
19 constrained, under \$1 million per year. She said from 2025 to 2035, the tax revenue will  
20 increase to \$4.8 million annually. She said after 2035, tax revenue will increase to \$8 million  
21 annually. She said, for perspective, a bus rapid transit system costs between \$12 and \$80  
22 million per mile. She said the policy committee determined that the 2017 plan is good, except  
23 that it lacks connectivity to Durham County, due to light rail no longer being an option. She said  
24 the policy committee is looking at a bus connector to Durham, or other type of rapid transit  
25 connector, depending on the available budget. She said when the draft plan goes back for  
26 public comment, the policy committee will consider other ideas for meeting underserved areas  
27 of the County; however, revenue for the next several years will continue to be constrained. She  
28 said the transit policy committee will meet with the Durham County Board of Commissioners to  
29 discuss connection between the counties.

30 Commissioner Greene said she and Commissioner Bedford attended the Family  
31 Success Alliance (FSA) meeting, and she chaired the Area Agency on Aging board meeting in  
32 the past week. She said both boards discussed how partner organizations are doing. She said  
33 one partner, Volunteers for Youth, needs mentors for ages 8-14. She said the goal of  
34 Volunteers for Youth is to keep young people out of the teen court program. She said at the  
35 Area Agency on Aging meeting, she learned about direct care providers, and that there is a  
36 shortage of workers in that field due to low wages. She said 40% of these workers are  
37 undocumented. She said the takeaway is that some of our community are doing fine, pandemic  
38 or not, but many in the community are just hanging on. She read a quote attributed to several  
39 people, "Be kind to everyone, for everyone you meet is facing a great battle."

40 Commissioner McKee thanked Commissioner Greene for the comments for the  
41 Broadband Task Force. He said there is interest from state legislators for addressing the  
42 broadband needs in the community, and he has hope for moving forward.

43 Commissioner Bedford said she attended the Partnership to End Homelessness  
44 meeting, which involves many agencies in the community. She said the committee is doing a  
45 significant amount of work on racial equity training.

46 Commissioner Bedford petitioned the Board to consider changing the current  
47 appointment structure to the Family Success Alliance and the Affordable Housing Advisory  
48 Board. She said the Family Success Alliance has two commissioner liaisons, but there are  
49 none to Affordable Housing Advisory Board. Commissioner Bedford asked if the Board would  
50 consider moving one liaison position to the Affordable Housing Advisory Board from the Family  
51 Success Alliance.

1 Commissioner Hamilton said the Chamber for Greater Chapel Hill-Carrboro will have a  
2 forum, featuring economist Michael Walden, on March 25, 2021 from 8:30 to 10 a.m., and  
3 invited anyone interested to attend.

4 Commissioner Fowler said she attended the “Lunch and Learn” today hosted by Orange  
5 County, and the group heard from Joann Wilson, who was the “first” in many things that she did.  
6 She said Joann Wilson grew up in East Raleigh, and went on to become a professor of  
7 medicine at Duke University. She said in many of the places she went, Wilson was the first  
8 African-American and the first woman. She said Joann Wilson’s story was very inspirational.

9 Commissioner Dorosin asked if staff would include information about money that was  
10 allocated in the fiscal year 2020-21 budget that were not spent or reallocated impacts from the  
11 COVID-19 pandemic in upcoming budget presentations. He said, for example, the Chapel Hill  
12 Library received over \$500,000 in the fiscal year 2020-21 budget, but it has been closed for  
13 about a year. He said he would like to know how those funds were used, if they were used at  
14 all. He said if the funds were not used, he asked if the funds rolled back into the Town of  
15 Chapel Hill’s general fund. He said he would also like the same information on funding for  
16 schools, in particular funds allocated for capital improvements. He asked if school funds are still  
17 earmarked for the original projects. He said he also has similar questions on funding for School  
18 Resource Officer positions, since schools were not open.

19 Commissioner Dorosin said he would like to know the next steps on Buckhorn Area  
20 Plan. He said the Board of County Commissioners (BOCC) needs a short term and mid term  
21 timeline, given the time and encroaching development pressures. He asked if there could be a  
22 list of action steps created.

23 Bonnie Hammersley said after the March 9, 2021 work session, she contacted the Town  
24 of Mebane to discuss next steps. She, the Deputy County Manager, and the Planning Director  
25 will be meeting with the Town Manager of Mebane and his staff to put together next steps,  
26 including a plan for community engagement, which will be brought to the Board for approval.

27 Chair Price said the Big Night In For The Arts was a great success, and offered  
28 congratulations to Katie Murray, Arts Commission Director, for her efforts. She said there are  
29 many activities scheduled to recognize the importance of the arts in communities. She said the  
30 North Carolina Arts Commission will be hosting an event in the upcoming week. She said the  
31 same day as Big Night In For The Arts, she met with the Arts and Culture Commission for NACo  
32 during the legislative conference, and the Commission was successful in getting four different  
33 steering committees to accept their resolution to have more funding for the arts, including  
34 veterans’ health, juvenile justice, and the environment. She said the arts have a big impact on  
35 the community, and arts and culture can help with the transition out of the pandemic, keeping  
36 people motivated and improving the economy.

37 Chair Price said Dr. Sonny Kelly will be doing a performance titled “Haunted” on March  
38 27, 2021. She said Orange County Arts Commission and other community groups are  
39 cosponsoring the performance, and it will be streamed for free online.

40 Chair Price said she met with the Mayors of the municipalities in the County to discuss  
41 relief funds that are available for housing. She said the Mayors, Chair, Managers, and Staff will  
42 meet to discuss coordinated efforts for housing, and will bring it back to the Board for further  
43 discussion.

#### 44 **4. Proclamations/ Resolutions/ Special Presentations**

- 45 **a. Resolution for the Re-naming the New Orange County Environmental Agricultural**  
46 **Center (EAC) to the Orange County Bonnie B. Davis Environmental and**  
47 **Agricultural Center**  
48  
49  
50

1 The Board considered voting to approve a resolution re-naming the new Orange County  
 2 Environmental Agricultural Center (EAC) to the Orange County Bonnie B. Davis Environmental  
 3 and Agricultural Center.

4  
 5 **BACKGROUND:**

6 Bonnie B. Davis joined the North Carolina Cooperative Extension Service in the 1950's. Ms.  
 7 Davis retired from Orange County Cooperative Extension Department in 1990 after over 40  
 8 years as the Family & Consumer Sciences Agent. Ms. Davis passed away on July 27, 2018.

9  
 10 A proposal to re-name the New Orange County Environmental Agricultural Center (EAC) to the  
 11 Orange County Bonnie B. Davis Environmental and Agricultural Center was presented to the  
 12 Board of Commissioners for consideration on February 16, 2021. The Board subsequently  
 13 adopted a motion to consider the proposal as outlined in the Board's attached policy.

14  
 15 As further noted in the policy, the next step is for the Board to consider a resolution approving  
 16 the re-naming.

17  
 18 Bonnie Hammersley reviewed the background of this item, and recommended that the  
 19 Board approve the resolution.

20 Chair Price said there were several letters of recommendation in the Board's agenda  
 21 packet, along with an excerpt from the policy regarding the naming of County buildings.

22 Rashid Neighbors, grandson of Ms. Davis, thanked the Commissioners for recognizing  
 23 his grandmother's contributions, love, and commitment to the Orange County Cooperative  
 24 Extension. He said the family is very proud of her legacy and impacts on the Orange County  
 25 community. He said the cooperative extension agencies were established to provide research  
 26 based information from land grant universities to local citizens. He said his grandmother  
 27 believed information is power, and she spent her life ensuring that everyone has access to  
 28 information. He said he is sure she is smiling down, watching the town expand and grow. He  
 29 also noted that his grandparents were avid gardeners and had a garden on Highway 57. His  
 30 said his family is looking at how to bring that garden back to life, by partnering with Orange  
 31 County Cooperative Extension and the 4-H club, and to use it as a teaching and learning  
 32 garden.

33 Chair Price thanked Mr. Neighbors for his comments, and invited the family to attend the  
 34 ribbon cutting later in the year.

35 Chair Price then read the resolution:

36  
 37 **ORANGE COUNTY BOARD OF COMMISSIONERS**

38  
 39 **RESOLUTION RE-NAMING THE NEW ORANGE COUNTY ENVIRONMENTAL**  
 40 **AGRICULTURAL CENTER (EAC) TO THE ORANGE COUNTY BONNIE B. DAVIS**  
 41 **ENVIRONMENTAL AND AGRICULTURAL CENTER**

42  
 43 WHEREAS, Bonnie B. Davis joined the North Carolina Cooperative Extension Service in the  
 44 1950's and retired from Orange County Cooperative Extension Department in 1990 after over  
 45 40 years as the Family & Consumer Sciences Agent; and

46  
 47 WHEREAS, Bonnie B. Davis was appointed the first Orange County "Colored" Home  
 48 Demonstration Agent (now known as Family and Consumer Sciences Agent); and

49  
 50 WHEREAS, Bonnie B. Davis leadership strengths served as a foundation to facilitate racial  
 51 integration in the Orange County Extension office, and her positive attitude spread among 4-H

1 youth, home demonstration club members (better known now as Extension & Community  
2 Association), and Extension employees; and  
3

4 WHEREAS, Bonnie B. Davis was a founding member of Friends of Department of Social  
5 Services and the Women of Distinction Extension Club, an active member of the Mars Hill  
6 Extension Club and other Extension Clubs which have served as the community connection for  
7 the NC Cooperative Extension FCS program for years; and  
8

9 WHEREAS, Bonnie B. Davis was the Chairperson for the Board of Social Services, was a  
10 founding member of Orange Congregations in Mission, a member of the Regional Library Board  
11 of Trustee, and was an active board member of the Orange County Literacy Council; and  
12

13 WHEREAS, Bonnie B. Davis received many state and local awards and was a recipient of the  
14 Orange County Pauli Murray award in 2000;  
15

16 NOW, THEREFORE, BE IT RESOLVED that the Orange County Board of Commissioners does  
17 hereby re-name the new Orange County Environmental Agricultural Center (EAC) to the Orange  
18 County Bonnie B. Davis Environmental and Agricultural Center.  
19

20 This the 16th day of March, 2021.  
21  
22

23 \_\_\_\_\_  
24 Renee Price, Chair  
25 Orange County Board of Commissioners

26 A motion was made by Commissioner McKee, seconded by Commissioner Hamilton to  
27 approve and authorize the Chair to sign the resolution re-naming the new Orange County  
28 Environmental Agricultural Center (EAC) to the Orange County Bonnie B. Davis Environmental  
29 and Agricultural Center.  
30

31 **Roll call ensued**  
32

33 **VOTE: UNANIMOUS**  
34

35 Commissioner Dorosin said this resolution and renaming is exactly what he had hoped  
36 for when the County revisited the naming policies for buildings in the County. He thanked the  
37 Board for making the change, so that people like Ms. Davis can be honored.  
38

39 Chair Price agreed, and said Ms. Davis was the bedrock for the community.  
40

41 **b. World Water Day Proclamation**

42 The Board considered voting to approve a proclamation naming March 22, 2021 as  
43 World Water Day in Orange County.

44 Brennan Bouma, Sustainability Coordinator, thanked the Commissioners for giving him  
45 the opportunity to recognize the value of water and highlight the World Water Day tradition  
46 established by the United Nations. He said the tradition emphasizes the critical role water plays  
47 in our lives, economy, and environment. He said the theme this year is "Valuing Water." He  
48 said water is valued in many ways around the world, from industrial to religious, and the ways  
49 we relate to water are different, but all are important.

50 Catherine Matthews said she is a member of A Voice for Efland and Orange and the  
51 group has joined with the Women's League for International Peace and Freedom to sponsor a  
celebration of Orange County's World Water Day. She invited the Commissioners and public to

1 attend a World Water Day celebration on March 21, 2021 at Camp Chestnut Ridge, which will  
2 begin with a blessing of the water by members from the Choctaw and Occaneechee-Saponi  
3 tribes. She said the Raging Grannies will perform songs about water, and Tim Spruill will  
4 discuss the value of Seven Mile Creek in Orange County. She said a number of water activities  
5 will be held for children and adults, and there will be a closing ceremony at the end of the event.  
6 She said she will forward a flyer to the BOCC to make sure it has the information on the  
7 celebration.

8 Commissioner Dorosin read the resolution:  
9

10 **BACKGROUND:**

11 In 1992, the United Nations (UN) General Assembly adopted a resolution to declare the 22nd of  
12 March each year as “World Day for Water.” In observing World Water Day, governments are  
13 invited to devote the Day to the promotion of public awareness, focusing attention on the  
14 importance of freshwater and the sustainable management of freshwater resources.  
15

16 This year, according to the UN, the theme for World Water Day is “Valuing Water,” with the aim  
17 of generating a global, public conversation about how people value water for all its uses and in  
18 different contexts so to better safeguard this precious resource for everyone.  
19

20 On World Water Day itself, the annual UN World Water Development Report will be released,  
21 focusing on the same topic as the campaign and recommending policy direction to decision  
22 makers. The report released last year on World Water Day 2020 provided data and  
23 recommendations under the theme of “Water and Climate Change.”  
24

25 Upcoming activities related to World Water Day include “Groundwater Awareness Week,”  
26 occurring March 7th through 13th.  
27

28 **ORANGE COUNTY BOARD OF COUNTY COMMISSIONERS**  
29 **WORLD WATER DAY**  
30 **PROCLAMATION**  
31

32 WHEREAS, the United Nations (UN) has declared March 22nd as World Water Day and has  
33 invited governments around the world to devote the Day to the promotion of public awareness of  
34 the importance of freshwater and the sustainable management of freshwater resources; and  
35

36 WHEREAS, the intended goal of World Water Day 2021 is to reflect on the various ways that  
37 different people value water around the globe and in Orange County as it relates to their health,  
38 hygiene, dignity, and productivity at home, at work, and in recreation; and  
39

40 WHEREAS, today, water around the world is under extreme threat from a growing population,  
41 increasing demands of agriculture and industry, and the worsening impacts of climate change;  
42 and  
43

44 WHEREAS, according to UN estimates, 2.2 billion people around the world are living without  
45 access to safe water; and  
46

47 WHEREAS, climate change is and will continue to strain the availability, quality, and quantity of  
48 water for the basic human needs of potentially billions of people; and  
49

50 WHEREAS, the UN Sustainable Development Goals provide the clear goal of providing safe  
51 water and sanitation for all people by 2030; and

1  
2 WHEREAS, the United States uses 82.3 billion gallons per day of fresh groundwater for public  
3 supply, private supply, irrigation, livestock, manufacturing, mining, thermoelectric power, and  
4 other purposes, according to the U.S. Geological Survey; and  
5

6 WHEREAS, water use has a direct link to overall monthly housing affordability when considering  
7 that ten percent of homes have leaks that waste 90 gallons or more per day, according to the  
8 U.S. Environmental Protection Agency; and  
9

10 WHEREAS, Orange County recognizes that water and sanitation measures are key to poverty  
11 reduction, economic growth, and environmental sustainability; and  
12

13 WHEREAS, people around the world and in Orange County value water for its cultural, religious  
14 and spiritual meanings; and  
15

16 WHEREAS, Orange County serves as the headwaters for three of the major NC river systems –  
17 the Cape Fear, the Neuse and the Roanoke; and  
18

19 WHEREAS, the County contains 15 different watersheds, 10 of which are used downstream for  
20 drinking water; and  
21

22 WHEREAS, Orange County has been working for decades to monitor and preserve water  
23 quality and quantity for residents through programs such as the Groundwater Observation Well  
24 Network and policies such as the Critical Watershed Protection Overlay Districts; and  
25

26 WHEREAS, dedicated community organizations such as the Triangle Women’s International  
27 League for Peace and Freedom understand the critical value of water and work to support water  
28 preservation and protection in an effort to make water accessible to all; and  
29

30 WHEREAS, Orange County residents are helping to protect water quality and quantity by  
31 practicing and supporting responsible agricultural practices, wetland protection and restoration,  
32 and innovative wastewater management and reuse programs;  
33

34 NOW, THEREFORE, we, the Orange County Board of Commissioners, do proclaim March 22,  
35 2021 as "World Water Day" in Orange County and challenge residents to celebrate the Day by  
36 sharing with each other the ways in which they value water.  
37

38 THIS THE 16th DAY OF MARCH, 2021.  
39  
40  
41

\_\_\_\_\_  
42 Renee Price, Chair  
43 Orange County Board of Commissioners  
44

45 A motion was made by Commissioner Dorosin, seconded by Commissioner Greene to  
46 approve and authorize the Chair to sign the proclamation recognizing March 22, 2021 World  
47 Water Day.  
48

49 **Roll call ensued**

50  
51 **VOTE: UNANIMOUS**

1  
2 **5. Public Hearings**  
3

4 **a. Public Hearing on 2019 Consolidated Annual Performance Report (CAPER) For the**  
5 **HOME Investment Partnerships (HOME) Program**

6 The Board conducted a public hearing on the Consolidated Annual Performance Report  
7 (CAPER) for the HOME Investment Partnerships (HOME) Program.

8 Erika Brandt, Housing and Community Development Manager, introduced the item and  
9 read the following background information:

10  
11 **BACKGROUND:**

12 Each year, Orange County reports on activities undertaken with funds from the U.S. Department  
13 of Housing and Urban Development through the HOME Program. This annual report, called the  
14 Consolidated Annual Performance Report (CAPER), documents the progress towards  
15 implementing the priorities and activities identified in the Annual Action Plan. During the 2019  
16 CAPER period (July 1, 2019 through June 30, 2020), the County disbursed approximately  
17 \$375,000 in HOME funds and an additional \$98,000 in local matching funds (contributed by the  
18 Towns of Chapel Hill, Carrboro, and Hillsborough, as well as the County) for eligible housing  
19 activities. These activities included acquisition of rental properties to be preserved for low-  
20 income renters, provision of down payment assistance for low-income homebuyers,  
21 rehabilitation of affordable rental units, and provision of tenant-based rental assistance.

22  
23 Orange County must hold a public hearing to obtain public comments and feedback on the  
24 Consolidated Annual Performance Report (CAPER) during the public comment period from  
25 March 16 through March 31, 2021. The CAPER is available electronically at:

26 <http://orangecountync.gov/DocumentCenter/View/15049/2019-CAPER-DRAFT>  
27

28 A motion was made by Commissioner McKee, seconded by Commissioner Fowler to  
29 open the public hearing.

30  
31 Roll call ensued

32  
33 **VOTE: UNANIMOUS**  
34

35 **PUBLIC COMMENTS:**

36 Riley J. Ruske said the BOCC has previously expressed support for illegal alien  
37 immigration activities. He read the federal laws related to the consequences of supporting  
38 illegal alien immigration in the United States. He asked how citizens can be sure that this  
39 program is not being executed in a manner that violates federal law.

40  
41 A motion was made by Commissioner Bedford, seconded by Commissioner McKee to  
42 close the public hearing.

43  
44 Roll call ensued

45  
46 **VOTE: UNANIMOUS**  
47

48 Commissioner Dorosin asked if this is the time for the Board to ask questions, or if it will  
49 come back for future discussion.

50 Erika Brandt said this meeting would be the best time to ask questions.

1 Commissioner Dorosin referred to page 4 of the report, where it says there are \$350,000  
2 and another \$14,000 for program income, but only \$180,000 was spent in 2019. He said some  
3 requests were probably not funded, and asked if the rest of those funds are rolled over and  
4 available for reallocation. He also asked what is the reasoning for any difference in funding  
5 allocations.

6 Erika Brandt said only a subset of the 2019 awarded funding was disbursed in that same  
7 year. She said in 2019, funds were disbursed that had been awarded in prior years. She said  
8 this is the usual practice of the program, and it can take time for funds to actually be disbursed  
9 to recipients. She said all awards made in 2019 are still on track to be expended.

10 Commissioner Dorosin asked if the other projects that were listed are in the pipeline to  
11 receive funding.

12 Erik Brandt said yes, funding is reserved.

13 Commissioner Hamilton said she had the same question as Commissioner Dorosin.  
14 She asked if there are reasons why some projects do not get funded in the year they are  
15 requested. She asked if there is a barrier, or is it a typical lag.

16 Erika Brandt said she would follow up with an email with specifics.

17 Commissioner Hamilton asked if this was usual or is this something that just happened  
18 in 2019.

19 Erika Brandt said from her perspective it is pretty typical, due to the complexities of the  
20 projects.

21 Commissioner Fowler asked if the Home Consortium discusses or develops plans for  
22 those who are displaced from mobile home parks. She asked if there is a collaborative plan to  
23 address this.

24 Erika Brandt said various staff members are involved in those conversations.

25 Chair Price said the public comment period is from March 16 to March 31. She asked,  
26 since the board is meeting remotely, if can residents submit comments with the closing of the  
27 public hearing. She asked if the virtual aspect affects the public hearing requirements.

28 John Roberts said in this public hearing, the need for a public comment period is coming  
29 from another agency. He said the public can comment until March 31. He said as long as  
30 people know they can still make comments, this is just a public hearing, and there is no decision  
31 to be made.

32 Chair Price asked if there is a deadline to make decisions.

33 Erika Brandt said there is not a decision to be made, and this is just a report to be  
34 submitted to Housing and Urban Development. She said all submitted comments will be  
35 included in the report. She said the report will be submitted in April.

## 37 **6. Regular Agenda**

### 39 **a. Recommendations for Employee Health Insurance and Other Benefits**

40 The Board considered voting to approve the Manager's recommendations regarding  
41 employee health and dental insurance and other employee benefits effective July 1, 2021  
42 through June 30, 2022. The Manager is recommending no increase in appropriations for the  
43 FY2021/2022 Health and Dental Budget and is also recommending that the County continue to  
44 participate as a member of the North Carolina Health Insurance Pool (NCHIP).

45 Brenda Bartholomew, Human Resources Director, introduced the item and highlighted  
46 some of the background information. She asked for the Board to approve the insurance rates,  
47 which had no increase, and to approve continued participation in the North Carolina Health  
48 Insurance Pool (NCHIP).

### 50 **BACKGROUND:**

1 The County provides employees with a comprehensive benefits plan, including health, dental  
 2 and life insurance, an employee assistance program, flexible compensation plan and paid leave  
 3 for permanent employees. Additionally, the County contributes to the Local Governmental  
 4 Employee's Retirement System and a supplemental retirement plan.

5  
 6 The County's health plan has been self-insured since 2014. On February 6, 2018, the Board of  
 7 County Commissioners (Action Agenda Item 4-b) approved joining NCHIP and in FY2018/2019  
 8 the County became an inaugural member of the North Carolina Health Insurance Plan (NCHIP)  
 9 as permissible under Article 23 of Chapter 58 of the North Carolina General Statutes (the "Local  
 10 Government Risk Pool Act"). North Carolina Law allows local governments to enter into  
 11 contracts to establish health insurance pools as a means of providing health insurance to  
 12 employees and its membership offers economies of scale and risk pooling to members as a  
 13 means in providing financial stability in the administration of health insurance programs.

14  
 15 NCHIP operates with a Board of Directors with members having a vote and say in how NCHIP  
 16 operates. Each local government member has representation on NCHIP's Board. The Executive  
 17 Board is responsible for reviewing financials, evaluating vendor relationships, evaluating new  
 18 members/partners, discussing trends and innovative strategies and planning stability in funding  
 19 health insurance costs. Membership allows counties, cities and towns across North Carolina to  
 20 work collaboratively in creating a stable, predictable, and sustainable health care program.

21  
 22 NCHIP currently contracts with Blue Cross Blue Shield of North Carolina (BCBSNC) and Prime  
 23 Therapeutics, a division of BCBSNC, to administer medical and prescription claims for its  
 24 members.

25  
 26 In FY2019/2020 and FY2020/2021, the Board of County Commissions approved the County's  
 27 continued participation in the North Carolina Health Insurance Pool with no increase to the  
 28 Health Insurance Fund. A total health insurance budget of \$13.3 million (including health  
 29 savings account contributions) is based on current enrollments of employees and pre-65  
 30 retirees and the budget and its respective premium equivalent rates for health insurance for  
 31 employees and pre-65 retirees have been maintained.

32  
 33 The County has continued to maintain financial stability since the onset of NCHIP membership  
 34 and subsequently there has been no increase to employees or to the County's Health Insurance  
 35 budget. Further, the County has not increased insurance premium equivalents for employees  
 36 since 2015; the County incurred the total funding responsibility of any premium equivalent  
 37 increase.

### 38 39 Health Insurance

40  
 41 The following table summarizes the breakdown of the County and employee contribution  
 42 relationship for both health insurance plans based on current enrollment for employees and pre-  
 43 65 retirees. Also, demonstrated on the table is the County contribution for \$1,416 for health  
 44 savings accounts for employees and pre-65 retirees enrolled in the High Deductible Plan.  
 45 *Attachment 1 shows more detail of this summary.*  
 46

## 47 NCHIP RATES ORANGE COUNTY (SUMMARY) July 1, 2021- June 30, 2022

	Enrollment PPO	Enrollment HDP	Enrollment Total	TOTAL COST	EMPLOYEE CONTRIBUTION	EMPLOYER CONTRIBUTION
ACTIVE	721	197	918	\$11,181,542	\$1,206,319	\$9,975,223
PRE-65 RETIREES	105	14	119	\$1,400,467	\$128,232	\$1,272,235
<b>TOTAL</b>			<b>1037</b>	<b>\$12,582,009</b>	<b>\$1,334,551</b>	<b>\$11,247,458</b>
<b>Health Savings Account</b>						
	<b>\$1,416</b>					
ACTIVE		\$278,952	197	\$278,952	\$0	\$278,952
PRE-65 RETIREES		\$19,824	14	\$19,824	\$0	\$19,824
<b>TOTAL</b>				<b>\$298,776</b>	<b>\$0</b>	<b>\$298,776</b>
ACTIVE				\$11,460,494	\$1,206,319	\$10,254,175
PRE-65 RETIREES				\$1,420,291	\$128,232	\$1,292,059
<b>TOTAL ENROLLMENT AND HEALTH SAVINGS ACCOUNT</b>				<b>\$12,880,785</b>	<b>\$1,334,551</b>	<b>\$11,546,234</b>

1  
2  
3  
4

The Monthly/Semi-Monthly rates are listed as follows:

**NCHIP ORANGE COUNTY**  
**July 1, 2021 -June30, 2022**

Current PPO Plan	Premium Equivalent	Monthly County Cost Share	Monthly Employee Cost Share	Semi-Monthly County Cost Share	Semi Monthly Employee Cost Share
Employee Only	\$806.59	\$806.59	\$0.00	\$403.30	\$0.00
Employee+Spouse	\$1,631.71	\$1,222.51	\$409.20	\$611.26	\$204.60
Employee+Child(ren)	\$1,267.24	\$1,037.34	\$229.90	\$518.67	\$114.95
Employee+Family	\$2,293.71	\$1,558.87	\$734.84	\$779.44	\$367.42
Current PPO Plan	Premium Equivalent	Monthly County Cost Share	Monthly Employee Cost Share	Semi-Monthly County Cost Share	Semi Monthly Employee Cost Share
Employee Only	\$680.52	\$680.52	\$0.00	\$340.26	\$0.00
Employee+Spouse	\$1,369.50	\$1,109.29	\$260.21	\$554.65	\$130.11
Employee+Child(ren)	\$1,065.16	\$916.04	\$149.12	\$458.02	\$74.56
Employee+Family	\$1,922.26	\$1,441.70	\$480.56	\$720.85	\$240.28

5  
6  
7  
8  
9  
10  
11  
12

Dental and Vision Insurance

Delta Dental is the County's Dental provider and Community Eye Care provides the County's vision plan. The County will continue to provide coverage with Delta Dental and Community Eye Care. Vision premiums are paid 100 percent by employees and to date no increase has been proposed by Community Eye Care.

1 The Board of County Commissioners approved an increase of funding totaling \$92,236 (County  
2 contribution of \$73,286) for the FY2020/2021 Dental Fund. The total Dental Fund budget is  
3 currently \$670,596 and no increase is recommended.

4  
5 Monthly rates for dental coverage are listed below:  
6

	Premium Tier	Monthly Premium Equivalent	Monthly Orange County Cost Share	Monthly Employee Cost Share	Semi Monthly Employee Cost Share
<b>Delta Dental</b>	Employee_only	\$30.49	\$30.49	\$0.00	\$0.00
	Employee_children	\$82.32	\$34.58	\$47.74	\$23.87
	Employee_spouse	\$73.17	\$33.85	\$39.32	\$19.66
	Family	\$106.71	\$36.51	\$70.20	\$35.10

7  
8 Commissioner Dorosin asked if this means employees will have no increase to  
9 insurance costs, as well as no increase to the County contributions.

10 Brenda Bartholomew said yes.

11  
12 A motion was made by Commissioner McKee, seconded by Commissioner Dorosin to  
13 approve an increase of \$0 to the Health and Dental Insurance Fund and recommends the  
14 County continued participation as a member in the North Carolina Health Insurance Pool  
15 (NCHIP).

16  
17 **Roll call ensued**

18  
19 **VOTE: UNANIMOUS**

20  
21 **b. Orange County's Proposed 2021 Legislative Agenda**

22  
23 The Board:

- 24 1) reviewed and discussed the Legislative Issues Work Group's (LIWG) proposed 2021  
25 legislative package and any other potential items for inclusion in Orange County's  
26 legislative agenda package for the 2021 North Carolina General Assembly Session;  
27 2) considered approval of the 2021 Orange County Legislative Priority Issues document for  
28 submittal to the County's legislative delegation; and  
29 3) considered approval of the Other Orange County 2021 Legislative Interests document to  
30 also be shared with Orange County's legislative delegation.

31  
32 Greg Wilder, Assistant to the County Manager, introduced the item and highlighted some  
33 of the background information.

34  
35 **BACKGROUND:**

36 The 2021 North Carolina General Assembly session convened on January 27, 2021. The  
37 Board of Commissioners has historically appointed a Legislative Issues Work Group (LIWG) to  
38 work with staff to develop a proposed legislative package for the County. Based on the work of  
39 the LIWG, the BOCC has then reviewed and approved packages of legislative items to present  
40 to Orange County's legislative delegation.

1  
2 Commissioners Renee Price and Amy Fowler are serving on the 2021 LIWG and have worked  
3 with staff on the proposed 2021 legislative package, which consists of the two attached  
4 documents, in preparation for the Board's April 19, 2021 Legislative Breakfast meeting with  
5 Orange County's legislative delegation.  
6

7 As the LIWG considered its approach for this year, the Group decided to identify a set of  
8 Legislative Priorities and a set of Other Legislative Interests. The Group ultimately identified  
9 twenty-two (22) Legislative Priorities, acknowledging that the full Board of Commissioners may  
10 want to consider modifying the list, exchanging one item for another item, other potential  
11 revisions, etc. Attachment 1 is the draft list of twenty-two (22) potential 2021 Orange County  
12 Priority Legislative Issues from the LIWG.  
13

14 While the LIWG wanted to focus on the twenty-two (22) Priorities in Attachment 1, it also  
15 decided that the County should also express its positions on other topics. Attachment 2 is a  
16 draft listing of Other Orange County 2021 Legislative Interests. It includes issues the Board has  
17 submitted in past years to the County's legislative delegation, with some updates as necessary,  
18 as well as a few new items.  
19

20 The Board will need to discuss and consider Attachments 1 and 2 as provided by the LIWG.  
21

22 The work of the Legislative Issues Work Group to this point is based on the current information  
23 available for the 2021 General Assembly Session. The issues addressed by the Group may  
24 evolve and change over the session and require additional attention by the Group and Board of  
25 Commissioners. New issues may also arise necessitating additional review.  
26

27 Greg Wilder said once the legislative agenda is approved, it will be sent to the County's  
28 legislative delegation prior to the April 19, 2021 legislative breakfast meeting.

29 Commissioner Fowler said there are a lot of issues that need to be addressed, and she  
30 welcomes comments for prioritizing issues over others.

31 Chair Price agreed, and said the work group wanted to present a wide variety of issues  
32 to the legislative delegation, including issues that would be easier for the delegates to gain  
33 momentum on during the legislative process.

34 Commissioner Greene asked if this year's legislative agenda is different from the  
35 previous year.

36 Chair Price said, since there was no breakfast meeting last year, some items from were  
37 continued to the new legislative agenda.

38 Commissioner Fowler said some items were reprioritized and some language was  
39 changed from the previous list.

40 Greg Wilder said several are similar, but some are new, such as training for law  
41 enforcement officers. He said a dangerous dogs item is listed, but has been revamped based  
42 on advice from the Animal Services Advisory Board.

43 Commissioner Hamilton said some of the items describe the background of the issue  
44 and why it is included, but others do not have much information listed. She asked if there could  
45 be consistency in presenting the items with the rationale for why they are priorities. She said,  
46 for example, the Smart Start and NC Pre-K item, she would like the reason for including it on the  
47 list to be added.

48 Commissioner Hamilton said she would not put the dangerous dogs issue as a priority,  
49 but rather would add it to the "other" interests, and, conversely she would add expansion of  
50 classes, school impact fee authority, state funding education capital, maternity leave for school  
51 employees to the priority list. She said she wants to support teachers in the County, and set the

1 foundation for investing in our people. She said all school issues should be included as a  
2 priority. She said she does not have concerns about including items that are likely to get  
3 passed, but rather wants this document to communicate what is important to the BOCC. She  
4 said the politics of the state will ultimately win out, but it is important for the BOCC to be clear  
5 about its priorities.

6 Chair Price said items were included that could have some movement, not that they  
7 would definitely get passed.

8 Commissioner McKee said he is glad to see broadband at the top of the list.

9 Commissioner Dorosin said he wanted to be specific on the minimum wage increase,  
10 and state that the goal is \$15 an hour.

11 Commissioner Dorosin said he does not consider restoring straight party ticket as a  
12 voting priority. He said expanding early voting, expanding weekend voting, making election day  
13 a holiday, automatic registration, eliminating felon disenfranchisement upon completion of  
14 incarceration, etc. are more important. He said if the BOCC is going to name specific things,  
15 there is many more that are far more important than straight party ticket voting.

16 Commissioner Dorosin said he wanted to move up Orange Water and Sewer Authority  
17 (OWASA) funding as a priority, and asked for flexible billing systems in general, not just in an  
18 emergency.

19 Commissioner Dorosin referred to the monument protection act, and said given the  
20 Board's commitment to racial equity, he thinks this should be at the top of the list.

21 Commissioner Dorosin said he would add no expansion of funding for private school  
22 vouchers to the list. He said he would also like to include no expansion of the virtual charter  
23 school program, as it is the lowest performing charter school in the state. He said similar  
24 programs in other states have many issues such as fiscal misconduct. He said money should  
25 not be diverted out of the public school system.

26 Chair Price asked for clarification of the school voucher bill.

27 Commissioner Dorosin said there is already a voucher program, and the bill would  
28 expand eligibility, expand voucher availability, and increase advertisement for the program.

29 Commissioner Dorosin said there was a previously listed issue about red flag legislation  
30 for gun owners, who are identified as a potential danger to themselves or others, could be made  
31 to surrender weapons. He said it is a public safety mechanism to keep weapons out of the  
32 hands of potentially dangerous people.

33 Chair Price said the reason the OWASA item was on the second list was due to current  
34 movement on the item with other stakeholders. She said progress is already being made.

35 Chair Price said the straight party ticket voting idea was from a previous list.

36 Chair Price said the minimum wage amount was left open since there are different  
37 opinions on what that should be, and \$15 per hour may not be enough.

38 Commissioner Dorosin said he would prefer it to be stated as at least \$15 an hour.

39 Commissioner Greene said the BOCC should oppose any legislation that limits the  
40 power of local government to limit or revise law enforcement practices. She said a bill is out  
41 there trying to limit local authority over the police.

42 John Roberts said there is push back on the bill, and it would be good to add it to the  
43 legislative agenda if the Board is supportive.

44 Commissioner Dorosin asked if the County Attorney could send the bill number so it  
45 could be noted on the legislative agenda.

46 Chair Price said the eviction items and dangerous dog items were requested by staff and  
47 advisory boards.

48 Commissioner Fowler expressed appreciation for all of the comments, and agreed with  
49 them. She asked if the BOCC still wants two different lists, or should it be reduced to one.

50 Commissioner McKee said the Board should focus on just a few items, between five and  
51 eight total.

1 Commissioner McKee said the impact fees are not likely to ever come back.

2 Commissioner Hamilton asked if there is usually one list, or does the Board typically  
3 approve two lists.

4 Chair Price said there have usually been two, with critical items on the first page and up  
5 for discussion at the meeting with the legislative delegation.

6 Greg Wilder said there has been about 7 to 14 top priority items numbered in the past.  
7 He said the Board focused on the priority items, with the second page as information for further  
8 discussion if the opportunity comes up.

9 Chair Price said the list also sometimes includes items from the North Carolina  
10 Association of County Commissioners (NCACC), or at least denotes overlapping issues.

11 Commissioner Bedford said she would take out the recommendation for additional law  
12 enforcement for the opioid epidemic.

13 Commissioner Bedford said she would like the water and sewer changes to come up  
14 front, and then make clusters of priorities as determined by the group: schools, health, etc.

15 Commissioner Bedford said she would move the earned income credit and the  
16 dangerous dogs items to the second list.

17 Commissioner Greene said she agrees with the direction of the conversation, but the  
18 Board is making a lot of changes and wondered if there is time to make these changes, and  
19 discuss it again one more time before the breakfast. She would like to discuss if there should  
20 just be a few priorities, or if the full list should be included.

21 Greg Wilder said there is another Business Meeting before the April 19, 2021 legislative  
22 breakfast. He asked John Roberts if there is any concern with delaying the completion of the  
23 document.

24 John Roberts said there are no local issues that are coming up, and the general filing  
25 deadline is late March or early April. He said he does not see how delaying impacts anything,  
26 but would need to ask the delegation to be certain.

27 Commissioner Greene said if the legislative breakfast is not until April 19, there seems to  
28 be time to discuss and further refine the list.

29 Greg Wilder said the thought was to send the list to the delegation now so it would have  
30 it in hand while it is in discussions at the General Assembly, as well as to be prepared for the  
31 April 19 breakfast.

32 Commissioner Greene said the full list could be sent now, and the Board could refine it  
33 in preparation for the actual breakfast.

34 Chair Price said she expects that is what will happen, and the goal for tonight was to  
35 refine the top priorities.

36 Commissioner Dorosin said he is fine with having one list of everything, but that the  
37 Board should identify the top five things that it wants to focus on with the delegation. He said  
38 the longer list should be grouped by topic, but a cover page should be developed with five  
39 specific top goals.

40 Chair Price asked if there should be two lists and groupings within those lists, or should  
41 there be one list with groupings.

42 Commissioner Dorosin said there should be one list with groupings under specific  
43 headings.

44 Commissioner Fowler asked if the last day of filing for the General Assembly could be  
45 identified.

46 John Roberts said it is April 6 in Senate, and the end of April in the House, but must be  
47 submitted to bill drafting by the first week of April.

48 Commissioner Fowler asked if it is helpful to have the legislative breakfast occurring  
49 after filing is complete.

50 John Roberts said this is the way it happens every year.

51 Commissioner Fowler said perhaps this should be changed in the future.

1 Commissioner McKee said it is important to identify five priorities tonight, so the County  
2 can notify the delegation. He said the other items are concerns, but the Board should focus on  
3 five items. He suggested broadband as one of the five items.

4 Chair Price said the work group wanted a base to bring to the Board for discussion.

5 Commissioner McKee said he understood why so many were presented.

6 Commissioner Dorosin said he appreciated having the full list. He said he supports  
7 prioritizing broadband, minimum wage, racial equity and criminal justice, Leandro remedial  
8 action plan, and add OWASA.

9 Commissioner Fowler said she would like to add mental health.

10 Commissioner McKee agreed.

11 Commissioner Dorosin asked Commissioner Fowler if the Board wants to stick to five  
12 items, which one would she pull out.

13 Commissioner Fowler asked if Commissioner Dorosin could explain more about the  
14 OWASA issue.

15 Commissioner Dorosin said OWASA needs the authority to have flexible billing  
16 practices, which has been heightened by the economic issues around the pandemic.

17 Chair Price said Representative Verla Insko already has a bill related to this in the  
18 works.

19 Chair Price said she supports adding mental health. She said she would like to consider  
20 adding evictions information. She said it becomes important for preventing homelessness, as  
21 an eviction, in one's history, can prevent someone from getting housing.

22 Commissioner Hamilton said she thinks a list of five to eight priorities is fine, and it does  
23 not have to be five.

24 Commissioner Hamilton asked if this document has a real impact. She said she does  
25 not want to get caught up in prioritizing, if the agenda does not have an impact on the  
26 delegation's activities. She said she sees this as an exercise in voicing Orange County's  
27 priorities.

28 Commissioner Greene said the agenda has an impact as a voice for the residents of  
29 Orange County. She said it is more than a statement of values and interests.

30 Commissioner Greene said the OWASA item is very concrete and she would not  
31 devalue it since there is already a bill in the works. She said she would support adding it to the  
32 priority list to show full support of the existing bill. She said she could support a list of 6 top  
33 priorities.

34 Commissioner McKee said choosing priorities helps the Board focus on where the seven  
35 of them want to go as a Board. He said the list does have an impact on the legislators. He said  
36 he is ok with going with six priority items, although he does not expect the OWASA bill to be  
37 successful.

38 Commissioner Bedford said she supports the 6 priorities. She said it is important to add  
39 mental health, due to the pandemic and MCO disengagement. She said there is bipartisan  
40 effort to increase innovation waivers, and it is important to have this reconsidered as the waitlist  
41 for services are growing.

42 Chair Price reviewed the final priority list to send to the delegation: broadband and  
43 digital infrastructure, minimum wage increase to at least \$15 an hour, full funding of Leandro  
44 remedial action plan, racial equity and criminal justice, mental health item on page 2, and  
45 OWASA (#28). She asked if evictions can be included.

46 The Board decided no.

47 Commissioner Dorosin he would still like to change the language on the voting items.

48 Chair Price asked him to do so.

49 Commissioner McKee asked if the Board agreed to send the list to the delegation prior  
50 to the breakfast.

51 The Board agreed by consensus.

1 Chair Price said there was further research that needed to be done on school vouchers,  
2 gun ownership, loss of local control regarding law enforcement practices and funding (senate  
3 bill 100), and virtual charter schools.

4 Commissioner Greene agreed with Commissioner Fowler about scheduling the  
5 breakfast before the filing deadlines. She said it is more helpful earlier in the legislative session.

6 Greg Wilder said the legislative working group is organized in December, and first  
7 meetings do not occur until January. He said due to timing of the organization of the group, this  
8 meeting was the first available time to bring the list to the full board.

9 Chair Price said new legislators also need time to get adjusted.

10  
11 A motion was made by Commissioner Dorosin, seconded by Commissioner Fowler to  
12 recess the meeting for 5 minutes.

13  
14 Roll call ensued

15  
16 **VOTE: UNANIMOUS**

17  
18 **RECONVENE THE MEETING**

19  
20 Commissioner Dorosin was not yet present, but due to a quorum of board members  
21 being present, Chair Price asked for a motion to reconvene the meeting.

22  
23 A motion was made by Commissioner Fowler, seconded by Commissioner McKee to  
24 reconvene at 9:10 p.m.

25  
26 Roll call ensued

27  
28 **VOTE: UNANIMOUS**

29  
30 **7. Reports**

31  
32 **a. Mobility On Demand (M.O.D.) Pilot Program Implementation**

33  
34 The Board received an update on activities related to the Orange County Public Transportation  
35 Mobility on Demand Pilot Program and related transit services.

36  
37 **BACKGROUND:**

38 Orange County Public Transportation, in an effort to expand its services based in part on public  
39 participation comments received through various outreach efforts pursuant to the long range  
40 transportation planning process, has implemented a rideshare pilot program. Working in  
41 collaboration with Transloc, through a pilot grant with the Ford Motor Company, and using  
42 Article 43 Tax District funds, the County has been able to procure five (5) wheelchair accessible  
43 passenger vans, tablets, and also provide for driver salaries to cover this new service.

44  
45 Trip reservations for the service can be accessed by a website platform which is linked on the  
46 Orange County Public Transportation website, or by downloading the app from either the Apple  
47 store or Goggle store. Customers can also call the OCPT dispatch line at 919.245.2008.

48  
49 The pilot began on March 5, 2021 and will be fare free for the first month. Starting April 2nd, the  
50 fare will be \$5 per trip, payable on the app. To ensure Federal Transit Administration, North  
51 Carolina Department of Transportation, and Transportation Security Administration COVID

1 protocols are followed, all passengers are required to wear face masks while riding on board  
2 MOD vans. Vehicles will be sanitized regularly by Orange County staff and vendors to ensure  
3 the customers have as safe, healthy, and clean riding experience as feasible.

4  
5 Theo Letman, Transportation Director, made the following PowerPoint presentation:



### MOD - Mobility On Demand



Pilot Project



6  
7



#### MOD = "Mobility On Demand"

MOD is a microtransit service that expands on our existing offerings while being:

- Scalable
- Efficient
- Cost effective
- Innovative; this concept is relatively new to the public transit industry.
- Similar to Uber/Lyft



Many transit agencies have begun to experiment with microtransit, providing the on-demand efficiency of ride sharing apps with the higher capacity of agency-owned vehicles.

Microtransit projects:

- Help to stretch transit budgets further
- Grown customer awareness
- Learn more about community needs

8  
9  
10



### Rideshare Companies

Uber/Lyft created the market for rideshare type services in 2014.

Their service models use:

- Smartphone apps
- Let customers book trips, pay fares and get real time arrival estimates
- Use tech that shows the customer vehicle and driver identification.
- Employ part time “contractors” who sign on for work when they are available. This at times may delay the ride until an on duty contractor/ vehicle is available in the area.
- Often vehicles are personal occupancy vehicles (POVs) which are usually sedans.



1  
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### TRANSLOC Partnership

OCPT has partnered with Transloc to provide:

- The free TransLoc app for smartphones
- Booking website, <https://ondemand.transloc.com/>
- Fare collection services
- Marketing materials

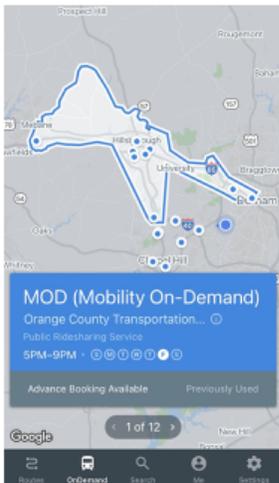


This partnership is funded by:

- A grant with the Ford Motor Company (which Transloc is a subsidiary)
- Matched by Article 43 tax district funds; which are managed by the DCHC MPO to ensure- financial capacity, satisfactory continuing control, and technical capacity compliance standards are met.

Transloc had also previously sponsored a similar project with Go Triangle in the RTP (Research Triangle Park). That project was geared more to connecting outlying customers with the fixed route network.

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### Phased Implementation

TransLoc developed simulations to understand how the service would operate and recommended the project have a phased approach, gauged by ridership trends and demands.

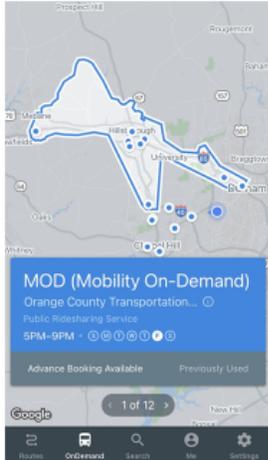
Recommendations:

- Start with smaller service area/zones
- Operate when existing OCPT services aren't available:
  - Fridays from 5pm-9pm
  - Saturdays from 9am-5pm

The phased roll-out:

- Provides new transit options for customers after normal working hours on a weeknight and provide all day service on Saturdays.
- Compile data to gauge interest in the service.

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## Phased Implementation

### Phase I- (Pilot)

- Zone 1 – Hillsborough: this zone encompasses Hillsborough proper down to Eubanks Park and Ride area, inclusive of Southern Human Services Center (Weaver Dairy Rd.), so as not to encroach upon Chapel Hill Transit’s service area.

### Phase II- Full Service (running all three zones)

- Zone 2 - Hillsborough N&W: this zone will serve Cedar Grove community to the north and out to Mebane (i.e. Efland, Tanger Outlets) to the west, so as not to encroach upon the Alamance service area.
- Zone 3 - Hillsborough–Durham (15-501 Corridor): this zone will provide service to the Orange County side of 15-501, so as not to encroach on the Durham County service area.

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## Fare

The fare structure is \$5 per trips within a zone.

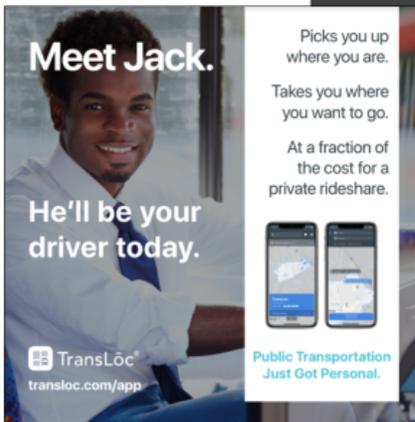
Once a trip crosses over another boundary the fare will increase to include that additional zone.

Example: A trip from Mebane to 15-501 would cross three boundaries and cost \$15 per trip (crossed three boundaries).

Fares must be paid at the time of booking the trip through the app, or the trip will not be scheduled..

- M.O.D. drivers will never carry or collect fares, for their own safety.
- The pilot will be fare-free from 5 March until 2 April 2021

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## Personnel

OCPT initiated service with existing staff to ensure:

- Safety
- Customer Service
- Operational performance integrity

**NOW HIRING**

- Active recruitment for part-time driver positions is ongoing
- As COVID-19 pandemic improves, hopeful that we will receive more applicants

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## Outcomes

Microtransit is a new transit travel concept being adopted by many transit agencies across the United States.

- Brings demand-responsive services to new patrons
- Convenience and choice rides, to meet last mile, later night and weekend service. It gives customers flexibility to use transit when they need it, as opposed to a predetermined schedule.
- OCPT is excited to bring Mobility On Demand to our community to use and enjoy!

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Commissioner McKee asked if there is a plan in place for residents who do not have a computer or phone that is capable of making the appointment or paying.

Theo Letman said residents can call the office to make an appointment. He said staff is working on a system to allow riders to pay using a fare card system, which can be reloaded with money to pay for rides.

Commissioner McKee asked if the process to get to down town Chapel Hill could be identified.

Theo Letman said the MOD program would get the rider to the Southern Human Services Center or the Eubanks Park and Ride, where one can then switch to Chapel Hill transit.

Commissioner McKee said the final slide showing the \$5/trip is misleading, since if a rider crosses a border, the rate will go up. He said this should be made clearer.

Commissioner Greene said congratulations, and this is the type of project we need to make our funds go further for transportation. She asked if the total number of cars could be identified.

Theo Letman said the program can respond with five vans, but the rest of the transit fleet can also be available.

Commissioner Greene asked if the program has been well received.

1 Theo Letman said families really excited about opportunities for shopping and getting to  
2 and from work after normal services have stopped.

3 Commissioner Hamilton referred to the round trip fare from northern Orange County to  
4 Chapel Hill, and clarified that this would it be \$15 each way.

5 Theo Letman said yes.

6 Commissioner Hamilton asked if it is \$15 per person, or would a family pay \$15.

7 Theo Letman said that is a good question, and they would probably charge one rate for  
8 the whole family.

9 Commissioner Hamilton asked if there was a process used to determine the rates, and is  
10 there a ridership threshold that needs to be met to make the project viable.

11 Theo Letman said a fare study was completed, and looked at similar services in other  
12 areas, and this price point was acceptable and user friendly. He said this is a pilot program,  
13 and they will accept comments.

14 Commissioner Hamilton asked if a certain projected ridership is desired.

15 Theo Letman said staff ran scenarios, which he will send to the BOCC. He said this is a  
16 choice ride program, and he thinks it will expand the existing services, and is likely the  
17 transportation of the future.

18 Commissioner Dorosin said all of the vehicles involved are vans, which seems counter  
19 intuitive if only one person is being collected. He said private ride sharing services will charge a  
20 little less if one shares with another person. He said, environmentally, the booking software  
21 should provide an option to ride share and maximize van trips.

22 Theo Letman said the vans have a capacity of five people, but COVID-19 precautions  
23 mean that the vans are not full due to social distancing at this time. He said if the demand is  
24 high, the full transit fleet could be brought in.

25 Commissioner Dorosin said, in the future, the program should look at other types of  
26 vehicles, such as electric, to reduce the environmental impact.

27 Commissioner Dorosin said the advantage of this program is that it reaches the lower  
28 density population, but it does put more cars on the road. He said there is much to learn from  
29 other programs that have already provided this service. He encouraged staff to gather feedback  
30 from the ridership. He asked if there is a timeline for the pilot.

31 Theo Letman said 6 months.

32 Commissioner Dorosin said the three-month mark may be a good time to gather some  
33 data, to then compare with the 6 month data.

34 Theo Letman said the consultant for the project is going to look an electric van to see if it  
35 would be appropriate for the program.

36 Chair Price asked if a needs assessment was done when planning the project. She  
37 expressed concern that people on a limited income could not afford a \$30 ride to 15-501.

38 Theo Letman said he reviewed the existing programs in the area and the data that was  
39 collected on the programs. He said the MOD program is focused on an area without a fixed  
40 route transportation system, so it has greater potential for success.

41 Chair Price said she sees the program growing, as many people expressed a need for  
42 door-to-door service. She said she would like to see the use of more electric cars.

43 Chair Price asked if there are options for those on limited budgets.

44 Theo Letman said this is a pilot, and if the fares are found to be cost prohibitive then  
45 they can be adjusted accordingly.

46 Chair Price asked if the circulator will ever go in the other direction.

47 Theo Letman said yes, this is in the planning stages, but was held up due to COVID-19.

48 Commissioner McKee asked if the grant from Ford Motor Company was used for  
49 operations, the purchase of vehicles, or both.

50 Theo Letman said operations, including the overhead administrative costs.

51 Commissioner McKee asked if the grant has a time limit.

1 Theo Letman said the grant is for the duration of the pilot program, which is 6 months.

2 Commissioner McKee asked if the article 43 tax revenue would be used thereafter.

3 Theo Letman said yes, and this is already in the budget.

4 Commissioner McKee clarified that the vans being used are passenger vans and not  
5 SUVs.

6 Theo Letman said yes, they are passenger vans.

7 Commissioner McKee said, as the program moves forward from the pilot, there could be  
8 more of a mixture of vehicles being used, as the needs are more clearly determined.

9 Chair Price said vans can transport an entire family, which is useful. She encouraged  
10 ride sharing for smaller groups.

11 Theo Letman said passenger vans are also ADA accessible.

12 Chair Price said she is optimistic it will work.

13 Commissioner Fowler asked if there are sneeze guards in place for COVID-19.

14 Theo Letman said the program follows guidelines for mask wearing and social  
15 distancing. He said sneeze guards can be added if necessary, but mask wearing and air  
16 circulation is most important.

17 Commissioner Dorosin said other ride share programs do not have sneeze guards in  
18 place.

19  
20 **Public Comment**

21 Riley J. Ruske expressed frustration about the waste of funding on transit programs. He  
22 said he is concerned about the competition of a government-funded program with the private  
23 sector, and the cost of the rides will not cover the operational costs of the program. He said  
24 Orange County has some of the highest property taxes in the State, and the residents should be  
25 given a break.

26  
27 **8. Consent Agenda**

- 28  
29
- Removal of Any Items from Consent Agenda
  - Approval of Remaining Consent Agenda
  - Discussion and Approval of the Items Removed from the Consent Agenda
- 30  
31  
32

33 Item 8-a was approved with the changes in an email sent to Commissioners earlier on  
34 March 16, 2021.

35  
36 A motion was made by Commissioner McKee, seconded by Fowler to approve the  
37 consent agenda with the adjustments made to the February 16, 2021 meeting minutes.

38  
39 **Roll call ensued.**

40  
41 **VOTE: UNANMIOUS**

42  
43 **a. Minutes**

44 The Board approved the draft minutes for the February 2, February 9, and February 16, 2021  
45 Board of County Commissioners meetings.

46 **b. Schools Adequate Public Facilities Ordinance (SAPFO) – Receipt and Transmittal of**  
47 **2021 Annual Technical Advisory Committee Report**

48 The Board received the Draft 2021 Annual Report of the SAPFO Technical Advisory Committee  
49 (SAPFOTAC) and transmitted it to the SAPFO partners for comments before the Report is  
50 presented to the Board of Commissioners for certification in May 2021.

**c. Fiscal Year 2020-21 Budget Amendment #9**

The Board approved budget and capital project ordinance amendments for fiscal year 2020-21 for Housing and Community Development; Orange Rural Fire Department; Department of Social Services; and County Capital Projects.

**d. Change in BOCC Meeting Schedule for 2021**

The Board approved changes to the Board of Commissioners' meeting calendar for 2021.

**e. Advisory Boards and Commissions – Appointments**

The Board approved the Advisory Boards and Commissions appointments as reviewed and discussed during the Board's March 9, 2021 Work Session.

**9. County Manager's Report**

None

**10. County Attorney's Report**

None

**11. \*Appointments**

**a. Board of Equalization and Review – Appointments**

The Board considered making appointments to the Board of Equalization and Review.

**BACKGROUND:**

The positions to be filled for the new terms on the Board of Equalization and Review are as follows:

<b>VOLUNTEER TO BE APPOINTED</b>	<b>POSITION DESCRIPTION</b>	<b>TYPE OF APPOINTMENT TERM</b>	<b>TERM EXPIRATION DATE</b>
Hunter Beattie	Member	Full Term	03/31/2023
Barbara Levine	Member	Full Term	03/31/2023
To Be Determined	Member	Full Term	03/31/2023
To Be Determined	Alternate	Full Term	03/31/2023
To Be Determined	Alternate	Full Term	03/31/2023
To Be Determined	Alternate	Full Term	03/31/2023

**NOTE: Dr. Andrew Landstrom sent a request to Chad Phillips (Tax Administration Department) that he is only interested in one of the Alternate positions.**

**NOTE - If the individuals listed above are appointed, the following vacancies remain:**

<b>POSITION DESIGNATION</b>	<b>EXPIRATION DATE</b>	<b>VACANCY INFORMATION</b>
Alternate	03/31/2023	<b>No additional applicants</b>
Alternate	03/31/2023	<b>No additional applicants</b>
Alternate	03/31/2023	<b>No additional applicants</b>
Alternate	03/31/2023	<b>No additional applicants</b>

1  
2 **Appointment of Chair:**  
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<b>VOLUNTEER TO BE APPOINTED AS CHAIR</b>	<b>POSITION DESCRIPTION</b>	<b>TYPE OF APPOINTMENT TERM</b>	<b>TERM EXPIRATION DATE</b>
Hunter Beattie	Chair	Full Term	03/31/2023

4  
5 Laura Jensen presented the item and noted that one applicant, Dr. Andrew Landstrom,  
6 is only interested in an alternate position. She said Leon Meyers has submitted an application,  
7 since the Board's last discussion of appointments to the Board of Equalization and Review.

8 Chair Price said, if appointed, Leon Meyers would be serving on two boards.

9 Laura Jensen said yes, as he is currently on the Board of Adjustment.

10 Commissioner McKee asked if there could be clarification about avoiding having  
11 members on two boards.

12 Chair Price said, as she understands it, one can serve on two boards and one task  
13 force.

14 Commissioner Dorosin said there is not a policy, but it is an informal practice to avoid  
15 assigning people to multiple boards. He said he supports not having members serving on  
16 multiple boards, in order to diversify the boards, unless there is a specific liaison from one board  
17 to another.

18 Commissioner Fowler asked for clarification of the applicants.

19 Laura Jensen reviewed the applicants for the board: Leon Meyers, Andrew Landstrom  
20 (alternate only), Reginald Morgan (reappointment), and Karen Morisette.

21 Commissioner Hamilton asked if Karen Morisette was discussed at the last meeting.

22 Laura Jensen said there was a similar discussion, but no conclusion, and thus the item  
23 is back before the BOCC at tonight's meeting.

24  
25 A motion was made by Commissioner Dorosin, seconded by Commissioner Bedford to  
26 appoint Hunter Beattie for a member position and as Chair; Barbara Levine as a member; Karen  
27 Morisette as a member; Reginald Morgan as an alternate; and Andrew Landstrom as an  
28 alternate.

29  
30 Commissioner Dorosin asked if Andrew Landstrom serves on the Orange Parks and  
31 Recreation Council.

32 Laura Jensen said no, the listing is incorrect, and he serves on the Hillsborough Parks  
33 and Recreation Council.

34  
35 **Roll call ensued.**

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37 **VOTE: UNANMIOUS**

38  
39 **b. Orange County Board of Adjustment – Appointments**

40 The Board considered making appointments to the Orange County Board of Adjustment.

41  
42 **BACKGROUND:** The following appointment information is for Board consideration:

<b>VOLUNTEER TO BE</b>	<b>POSITION DESCRIPTION</b>	<b>TYPE OF APPOINTMENT</b>	<b>TERM EXPIRATION DATE</b>
----------------------------	---------------------------------	--------------------------------	---------------------------------

43

<b>APPOINTED</b>		<b>TERM</b>	
Leon Meyers	At-Large	Move from an Alternate Position to a Regular At-Large Position	06/30/2022
Elizabeth Bronson	At-Large Alternate	Partial Term	06/30/2021
To Be Determined	At-Large Alternate	Partial Term	06/30/2022

**NOTE: Per County Attorney John Roberts, "The requirement for a planning board member to serve on the board of adjustment originated with the BOCC through insertion of that requirement into the procedural rules of the boards. However, that requirement was removed and is no longer applicable and the BOCC may appoint whomever it chooses to board of adjustment vacancies. The webpage Commissioner Fowler referenced will need to be updated to reflect this requirement no longer exists."**

**NOTE – If the individuals listed above are appointed, the following vacancies remain:**  
None

John Roberts reviewed the information previously shared with the Board, and said the Unified Development Ordinance (UDO) does not contain a requirement for a Planning Board member to also be on the Board of Adjustment.

Laura Jensen reviewed the previous recommendations from the March 9, 2021 work session, and the two applicants for the remaining at-large alternate position.

A motion was made by Commissioner Bedford, seconded by Commissioner McKee to appoint Nathan Robinson to the remaining position.

**Roll call ensued.**

**VOTE: UNANMIOUS**

## **12. Information Items**

- February 16, 2021 BOCC Meeting Follow-up Actions List
- Tax Collector's Report – Numerical Analysis
- Tax Collector's Report – Measure of Enforced Collections
- Tax Assessor's Report – Releases/Refunds under \$100

## **13. Closed Session**

"Pursuant to G.S. § 143-318.11(a)(3) "to consult with an attorney retained by the Board in order to preserve the attorney-client privilege between the attorney and the Board."

A motion was made by Commissioner Dorosin, seconded by Commissioner Fowler to go into closed session at 9:59 p.m.

**Roll call ensued**

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**VOTE: UNANIMOUS**

**RECONVENE INTO REGULAR SESSION**

A motion was made by Commissioner Hamilton, seconded by Commissioner McKee to reconvene into regular session at 10:22 p.m.

**Roll call ensued**

**VOTE: UNANIMOUS**

**14. Adjournment**

A motion was made by Commissioner Bedford, seconded by Commissioner McKee to adjourn the meeting at 10:22 p.m.

**Roll call ensued**

**VOTE: UNANIMOUS**

Renee Price, Chair

Laura Jensen  
Clerk to the Board

Submitted for approval by Laura Jensen, Clerk to the Board.

**ORANGE COUNTY  
BOARD OF COMMISSIONERS  
ACTION AGENDA ITEM ABSTRACT  
Meeting Date: April 20, 2021**

**Action Agenda  
Item No. 8-b**

**SUBJECT:** Approval of Three-Year Contract with Meridian IT, Inc. for AVAYA Voice over IP System

**DEPARTMENT:** Information Technologies &  
Finance and Administrative  
Services

**ATTACHMENT(S):**

**INFORMATION CONTACT:**  
Jim Northrup, Orange County Chief  
Information Officer, 919-245-2276

**PURPOSE:** To approve a three-year contract with Meridian IT, Inc. totaling \$267,746.92 for upgrading the County's existing Avaya phone system to the most current release and move to a subscription model in the process.

**BACKGROUND:** Currently, the County pays \$70,350 every year for annual maintenance for the existing AVAYA voice over IP system (VoIP). Over the past 12 months, the County developed a more robust call center environment to meet the pandemic response and vaccine distribution challenges. More licenses were needed to support these new call center operations. As the County moved into a new licensing tier, the manufacturer of the phone system, Avaya, has required a software upgrade to handle the increase in licenses. The new proposal that has been reviewed by Finance and Administrative Services and the County Attorney seeks to move the County's current licensing model from perpetual with annual maintenance to a subscription model with maintenance built into the subscription costs.

The software upgrade needs to occur regardless of the licensing model, i.e., perpetual or subscription paid annually. The labor, hardware and licensing costs are detailed below.

This contract for \$267746.92 was reviewed by the County Attorney's Office and does not deviate from the standard requirements of the Attorney's Contract Template.

	Current Model	Proposed Model
Y1 Cost	\$70,350.00	\$67,755.14
Y2 Cost*	\$71,757.00	\$67,755.14
Y3 Cost*	\$73,192.14	\$67,755.14
Labor Cost	\$62,526.50	\$67,385.50
New Hardware		\$12,096.00
Discount**		-\$15,000.00
	\$277,825.64	\$267,746.92
Estimated savings over 3 years		\$10,078.72
*estimated 2% cost increase annually		
**the quoting tool used by the vendor applied an Avaya discount		

**FINANCIAL IMPACT:** The current model costs and the projected new costs are as follows:

There are existing FY 2020-21 funds in the Finance and Administrative Services Department's Operational County-wide phone budget.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goals are applicable to this item:

- **GOAL: ENSURE ECONOMIC SELF-SUFFICIENCY**  
The creation and preservation of infrastructure, policies, programs and funding necessary for residents to provide shelter, food, clothing and medical care for themselves and their dependents.
- **GOAL: ENABLE FULL CIVIC PARTICIPATION**  
Ensure that Orange County residents are able to engage government through voting and volunteering by eliminating disparities in participation and barriers to participation.

**ENVIRONMENTAL IMPACT:** There is no Orange County Environmental Responsibility Goal impact related to this item.

It should be noted that this upgrade has a minimal hardware replacement component in the form of keeping existing equipment, but changing out internal components or cards for new. All of the old cards will be delivered to the Solid Waste Department for electronics recycling.

It should also be noted that the main components of the phone system reside in the County's Data Center and are hosted on virtual servers where one large server can run multiple servers inside of it, i.e., a one for many model. This virtual model saves floor space and cooling costs and draws less power than having to power individual servers, i.e., a one for one server distribution model.

**RECOMMENDATION(S):** The Manager recommends the Board authorize the Manager to execute the Agreement and to execute any subsequent amendments on behalf of the Board and upon final County Attorney review.

ORD-2021-010

**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 20, 2021

**Action Agenda  
Item No. 8-c**

**SUBJECT:** Fiscal Year 2020-21 Budget Amendment #11

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**DEPARTMENT:** Finance and Administrative Services

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**ATTACHMENT(S):**

Attachment 1. Budget As Amended  
Spreadsheet

Attachment 2. Year-to-Date Budget  
Summary

**INFORMATION CONTACT:**

Paul Laughton, (919) 245-2152  
Gary Donaldson, (919) 245-2453

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**PURPOSE:** To approve budget ordinance amendments for fiscal year 2020-21.

**BACKGROUND:**

**Animal Services**

1. Animal Services has received donations in the amount of \$1,160 through the Community Giving program, for use toward completing the canopy in the dog play yard, and \$10,000 for use toward consulting services for the Vet Health Care Program. This budget amendment provides for the receipt and use of these funds, consistent with the intent of the donations.

**SOCIAL JUSTICE IMPACT:** There is no Orange County Social Justice Goal impact associated with this item.

**Housing and Community Development**

2. The Housing and Community Development Department has an immediate need for additional funds for Emergency Housing Assistance (EHA) to bridge the gap between now and when access to CDGB-CV funding and/or the County's allocation from the ARPA funds are received. The department's EHA program has been the County's most highly utilized resource in preventing evictions and homelessness during the pandemic. Since March 2020, EHA has provided approximately \$2.9 million in financial assistance to 1,095 unique households, and there is still significant need, as there are currently 196 applications in the queue for staff review. This budget amendment provides for the transfer of \$150,927 from the Social Justice Reserve funds to Housing and Community Development Department to be used toward the County's Housing Stabilization efforts. With this appropriation, there are no available funds remaining in the Social Justice Reserve funds for FY 2020-21.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goals are applicable to this item:

- **GOAL: ENSURE ECONOMIC SELF-SUFFICIENCY**

The creation and preservation of infrastructure, policies, programs and funding necessary for residents to provide shelter, food, clothing and medical care for themselves and their dependents.

- **GOAL: FOSTER A COMMUNITY CULTURE THAT REJECTS OPPRESSION AND INEQUITY**

The fair treatment and meaningful involvement of all people regardless of race or color; religious or philosophical beliefs; sex, gender or sexual orientation; national origin or ethnic background; age; military service; disability; and familial, residential or economic status.

**ENVIRONMENTAL IMPACT:** There are no Orange County Environmental Responsibility Goal impacts associated with these items.

**FINANCIAL IMPACT:** Financial impacts are included in the background information above. This budget amendment provides for the receipt of these additional funds in FY 2020-21, increases the General Fund by \$11,160, and increases the Community Development Fund by \$150,927.

**RECOMMENDATION(S):** The Manager recommends the Board approve the budget ordinance amendments for fiscal year 2020-21.

	Original Budget	Encumbrance Carry Forwards	Budget as Amended	Budget as Amended Through BOA #10	#1 Animal Services - receipt of \$11,160 from Community Giving Funds to be used toward completing the canopy in the dog play yard, and for consulting services for the Vet Health Care Program.	#2 Housing and Community Development - transfer of \$150,927 from Social Justice Reserve funds to the Housing and Community Development Fund to be used toward the County's Housing Stabilization efforts.	Budget as Amended Through BOA #11
<b>General Fund Revenue</b>							
Property Taxes	\$ 167,694,880	\$ -	\$ 167,694,880	\$ 167,694,880	\$ -	\$ -	\$ 167,694,880
Sales Taxes	\$ 23,827,353	\$ -	\$ 23,827,353	\$ 23,827,353	\$ -	\$ -	\$ 23,827,353
License and Permits	\$ 274,550	\$ -	\$ 274,550	\$ 274,550	\$ -	\$ -	\$ 274,550
Intergovernmental	\$ 17,710,005	\$ -	\$ 17,710,005	\$ 25,526,064	\$ -	\$ -	\$ 25,526,064
Charges for Service	\$ 12,645,090	\$ -	\$ 12,645,090	\$ 12,645,090	\$ -	\$ -	\$ 12,645,090
Investment Earnings	\$ 515,000	\$ -	\$ 515,000	\$ 515,000	\$ -	\$ -	\$ 515,000
Miscellaneous	\$ 2,624,009	\$ -	\$ 2,624,009	\$ 3,282,960	\$ 11,160	\$ -	\$ 3,294,120
Transfers from Other Funds	\$ 5,486,817	\$ -	\$ 5,486,817	\$ 6,701,817	\$ -	\$ -	\$ 6,701,817
Fund Balance	\$ 8,268,603	\$ -	\$ 8,268,603	\$ 7,183,126	\$ -	\$ -	\$ 7,183,126
<b>Total General Fund Revenues</b>	<b>\$ 239,046,307</b>	<b>\$ -</b>	<b>\$ 239,046,307</b>	<b>\$ 247,650,840</b>	<b>\$ 11,160</b>	<b>\$ -</b>	<b>\$ 247,662,000</b>

<b>Expenditures</b>							
Support Services	\$ 12,773,209	\$ -	\$ 12,773,209	\$ 15,016,001	\$ -	\$ -	\$ 15,016,001
General Government	\$ 25,639,107	\$ -	\$ 25,639,107	\$ 26,169,128	\$ -	\$ -	\$ 26,169,128
Animal Services	\$ 2,325,362	\$ -	\$ 2,325,362	\$ 2,350,362	\$ 11,160	\$ -	\$ 2,361,522
Community Services	\$ 14,322,250	\$ -	\$ 14,322,250	\$ 15,002,995	\$ 11,160	\$ -	\$ 15,014,155
Non-Departmental	\$ 2,162,453	\$ -	\$ 2,162,453	\$ 2,125,684	\$ -	\$ (150,927)	\$ 1,974,757
Human Services	\$ 41,614,328	\$ -	\$ 41,614,328	\$ 43,616,448	\$ -	\$ (150,927)	\$ 43,465,521
Public Safety	\$ 27,994,203	\$ -	\$ 27,994,203	\$ 28,281,419	\$ -	\$ -	\$ 28,281,419
Education	\$ 111,737,971	\$ -	\$ 111,737,971	\$ 111,857,971	\$ -	\$ -	\$ 111,857,971
Transfers Out	\$ 4,965,239	\$ -	\$ 4,965,239	\$ 7,706,878	\$ -	\$ 150,927	\$ 7,857,805
<b>Total General Fund Appropriation</b>	<b>\$ 239,046,307</b>	<b>\$ -</b>	<b>\$ 239,046,307</b>	<b>\$ 247,650,840</b>	<b>\$ 11,160</b>	<b>\$ -</b>	<b>\$ 247,662,000</b>
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

**Community Development Fund (Housing Displacement Program)**

<b>Revenues</b>							
Transfer from General Fund	\$ 75,000	\$ -	\$ 75,000	\$ 2,234,562	\$ -	\$ 150,927	\$ 2,385,489
Donations				\$ 11,294			\$ 11,294
Intergovernmental				\$ 5,445,145			\$ 5,445,145
<b>Total Revenues</b>	<b>\$ 75,000</b>	<b>\$ -</b>	<b>\$ 75,000</b>	<b>\$ 7,691,001</b>	<b>\$ -</b>	<b>\$ 150,927</b>	<b>\$ 7,841,928</b>

<b>Expenditures</b>							
Housing Displacement Program	\$ 75,000	\$ -	\$ 75,000	\$ 7,691,001	\$ -	\$ 150,927	\$ 7,841,928

## Year-To-Date Budget Summary

*Fiscal Year 2020-21*

### General Fund Budget Summary

Original General Fund Budget	\$239,046,307
Additional Revenue Received Through Budget Amendment #11 (April 20, 2021)	
Grant Funds	\$2,680,571
Non Grant Funds	\$6,641,314
General Fund - Fund Balance for Anticipated Appropriations (i.e. Encumbrances)	\$0
General Fund - Fund Balance Appropriated to Cover Anticipated and Unanticipated Expenditures	(\$706,192)
<b>Total Amended General Fund Budget</b>	<b>\$247,662,000</b>
Dollar Change in 2020-21 Approved General Fund Budget	\$8,615,693
% Change in 2020-21 Approved General Fund Budget	3.60%

### Authorized Full Time Equivalent Positions

Original Approved General Fund Full Time Equivalent Positions	940.480
Original Approved Other Funds Full Time Equivalent Positions	102.450
<b>Total Approved Full-Time-Equivalent Positions for Fiscal Year 2020-21</b>	<b>1,042.930</b>

**Paul:**

includes 0.4 FTE time-limited increase of the current Emergency Preparedness Coordinator (BOA #2)

**Paul:**

includes 1.0 FTE Rapid Rehousing Case Manager; 2.0 FTE Peer Support Specialists; .375 FTE increase of Programs Coordinator; 3.0 FTEs time-limited Social Work positions; and 1.0 FTE time-limited Harm Reduction Clinical Coordinator (BOA #1); 1.0 FTE time-limited Emergency Housing Administrator (BOA #5); 1.0 FTE time-limited Family Success Navigator (BOA #5); 1.0 FTE time-limited Emergency Housing Assistance Specialist (BOA #6); 1.0 FTE time-limited Housing Stability Case Manager, and a 0.5 FTE time-limited Coordinated Entry Housing Specialist (BOA #9)

**ORANGE COUNTY  
BOARD OF COMMISSIONERS  
ACTION AGENDA ITEM ABSTRACT**  
**Meeting Date:** April 20, 2021

**Action Agenda  
Item No.** 8-d

**SUBJECT:** Decision on Future Land Use Map (FLUM) and Zoning Atlas Amendment – Richardson (MA20-0006)

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**DEPARTMENT:** Planning and Inspections

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**ATTACHMENTS:**

1. Statement of Consistency
2. Ordinance on Rezoning

**INFORMATION CONTACT:**

Craig Benedict, Director, (919) 245-2592  
Michael D. Harvey, Planner III (919) 245-2597

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**PURPOSE:** To take action on Comprehensive Plan Future Land Use Map (FLUM) and Zoning Atlas amendments for a 2.72 acre parcel of property, further identified using Orange County Parcel Identification Number (PIN) 9873-54-6387, owned by Ms. Gary Carleen Richardson:

**FROM:** Rural Residential (R-1); Stoney Creek Basin Overlay District (Higher Intensity Development Area)

**TO:** General Commercial (GC-4); Stoney Creek Basin Overlay District (Higher Intensity Development Area)

As part of this submittal, the applicant is requesting the FLUM designation of the property be changed from Rural Residential to Commercial Industrial Transition Activity Node (CITAN).

**BACKGROUND:** The public hearing was held on April 6, 2021. The BOCC closed the hearing and authorized commencement of the written comment period, which closed at 9:00 a.m. on April 8, 2021. No written comments were received by the Planning staff. **The BOCC will not be accepting any further public comment on this item.**

Agenda materials from the public hearing can be accessed at:

<http://server3.co.orange.nc.us:8088/WebLink/Browse.aspx?dbid=0&startid=63561&row=1&cr=1>

Video from the meeting can be accessed at:

<https://www.orangecountync.gov/967/Meeting-Videos>.

During the meeting, the following comments/issues were raised:

1. A Board member suggested a comprehensive re-assessment of existing economic development areas and the availability of public utilities be completed to address inconsistencies;
2. It was recommended staff work with the Town of Hillsborough to determine if the subject property could be included within identified water/sewer service areas thereby allowing for approval of the request.

Planning Director's Recommendation: The Planning Director continues to recommend the request be **denied** due to the following:

- a. Extension of the Commercial Industrial Transition Activity Node (CITAN) is not viable at this time as the property cannot be provided with *public water and wastewater services*;
- b. The requested rezoning (i.e. R-1 to GC-4) cannot be approved without the extension of CITAN;
- c. The requested rezoning is inconsistent with the current policies of the adopted County Comprehensive Plan, the Town of Hillsborough/Orange County Central Orange Coordinated Area (COCA) Land Use Plan and the Water and Sewer Management, Planning and Boundary Agreement (WASMPBA);
- d. Existing agreement(s) between the County and the Town of Hillsborough do not identify this property as being suitable for high intensity residential and/or non-residential development.

If amendment(s) to COCA and WASMPBA occur, specifically making the subject parcel suitable for service by public utilities, staff could make an affirmative recommendation on requested future land use map and rezoning amendments. These amendments would have to occur before such a recommendation could be made.

Effect of Denial or Withdrawal: In the event the rezoning application is denied or withdrawn, it should be noted that Section 2.2.8 of the UDO states that no application for the same or similar amendment, affecting the same property or portion thereof, may be submitted for a period of one year. The one year period begins on the date of denial or withdrawal.

**FINANCIAL IMPACT:** Various County departments have reviewed the request and determined its approval or denial would not create the need for additional funding for the provision of County services. Costs associated with advertising, including the public hearing notice and mailings, were paid by the applicant in accordance with the adopted Orange County Fee Schedule.

**SOCIAL JUSTICE IMPACT:** The following Orange County Social Justice Goal is applicable to this item:

- **GOAL: ESTABLISH SUSTAINABLE AND EQUITABLE LAND-USE AND ENVIRONMENTAL POLICIES**

The fair treatment and meaningful involvement of people of all races, cultures, incomes and educational levels with respect to the development and enforcement of environmental laws, regulations, policies, and decisions. Fair treatment means that no group of people should bear a disproportionate share of the negative environmental consequences resulting from industrial, governmental and commercial operations or policies.

**ENVIRONMENTAL IMPACT:** There is no Orange County Environmental Responsibility Goal impact associated with this item.

**RECOMMENDATION:** The Manager recommends the Board **table** action on the request until the BOCC's first Business meeting in June of 2022 and direct Planning staff to:

1. Meet with the Town of Hillsborough staff to ascertain viability of modifying the Town of Hillsborough/Orange County Central Orange Coordinated Area (COCA) Land Use Plan

and the Water and Sewer Management, Planning and Boundary Agreement (WASMPBA) allowing the parcel to be served by public utilities; and

2. Develop a timeframe for the necessary amendments to be completed by the applicant;
3. Coordinate the submittal of required amendment requests between the applicant and Town of Hillsborough staff.

**STATEMENT OF CONSISTENCY  
OF A PROPOSED ZONING ATLAS MAP AMENDMENT  
WITH THE ADOPTED ORANGE COUNTY 2030 COMPREHENSIVE PLAN**

An applicant-initiated amendment to the Zoning Atlas to rezone a parcel as follows:

Parcel Identification Number (PIN)	Township	Owner of Record	Current Zoning	Proposed Zoning
9873-54-6387	Hillsborough	Ms. Gary Carleen Richardson	<ul style="list-style-type: none"> <li>• Rural Residential (R-1);</li> <li>• Stoney Creek Basin Overlay District (Higher Intensity Development Area)</li> </ul>	<ul style="list-style-type: none"> <li>• General Commercial (GC-4);</li> <li>• Stoney Creek Basin Overlay District (Higher Intensity Development Area)</li> </ul>

The BOCC finds:

1. The requirements of Section 2.8 of the UDO have been deemed complete; and,
2. Pursuant to Sections 1.1.5 and 1.1.7 of the UDO and to Section(s) 1060D-604(d) and 160D-605 of the North Carolina General Statutes, the Planning Board finds sufficient documentation within the record denoting that the amendment **is not consistent** with the adopted 2030 Comprehensive Plan based on the following
  - a. The General Commercial (GC-4) is not an allowable general use zoning designation within the Rural Residential land use category as defined within the adopted Comprehensive Plan. The applicant requested the land use designation of the property be changed from Rural Residential to Commercial Industrial Transition Activity Node (CITAN) allowing the parcel to be rezoned to GC-4.

The CITAN is defined within the adopted Comprehensive Plan as:

*Land near major transportation routes that could be provided with public water and wastewater services and is appropriate for retail and other commercial uses; manufacturing and other industrial uses; office and limited (not to exceed 25% of any Node) higher density residential uses.*

- b. Per Appendix G *Land Use Classification and Overlay Locational Criteria* of the Comprehensive Plan, CITAN is intended for location in areas meeting specific criteria including, but not limited to:
  - i. Areas currently, or could be reasonably and efficiently, served by centralized public services and utilities (i.e. water/sewer);

Staff has determined the subject parcel **is not** located in an area currently or planned to be served by public utilities (i.e. water/sewer).

As a result, the parcel is not suitable for location within CITAN at this time as it does not comply with locational criteria.

- c. Denial of the request is reasonable and in the public interest because it:
  - i. Ensures consistency with applicable location criteria as detailed in Appendix F of the adopted Comprehensive Plan; and
  - ii. Achieves the desired/coordinated pattern(s) of development consistent with existing inter local agreements and adopted joint land use plans between the County and the Town of Hillsborough.

The Board of County Commissioners hereby adopts this Statement of Consistency and findings expressed herein.

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Renee Price, Chair

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Date

Attachment 2

**AN ORDINANCE AMENDING  
THE ORANGE COUNTY ZONING ATLAS**

WHEREAS, Orange County has received and processed a petition submitted by Ms. Gary Coleen Richardson (hereafter ‘the Applicant’) seeking to amend the Orange County Zoning Atlas, as established in Section 1.2 of the Orange County Unified Development Ordinance (UDO); and

WHEREAS, the proposed rezoning consists of the following; and

Parcel Identification Number (PIN)	Township	Owner of Record	Current Zoning	Proposed Zoning
9873-54-6387	Hillsborough	Ms. Gary Carleen Richardson	<ul style="list-style-type: none"> <li>• Rural Residential (R-1);</li> <li>• Stoney Creek Basin Overlay District (Higher Intensity Development Area)</li> </ul>	<ul style="list-style-type: none"> <li>• General Commercial (GC-4);</li> <li>• Stoney Creek Basin Overlay District (Higher Intensity Development Area)</li> </ul>

hereafter ‘the Property’; and

WHEREAS, the requirements of Section 2.8 of the UDO have been deemed complete, and

WHEREAS, the proposal **has not** been found to be consistent with the 2030 Orange County Comprehensive Plan, and

WHEREAS, the Board **has not** found the proposed zoning atlas amendment to be reasonably necessary to promote the public health, safety, and general welfare.

BE IT ORDAINED by the Board of Commissioners of Orange County that the request to amend the Orange County Zoning Atlas is hereby **denied**.

BE IT FURTHER ORDAINED THAT this ordinance be placed in the book of published ordinances and that this ordinance is effective upon its adoption.

Upon motion of Commissioner \_\_\_\_\_, seconded by Commissioner \_\_\_\_\_, the foregoing ordinance was adopted this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

I, Laura Jensen, Clerk to the Board of Commissioners for Orange County, DO HEREBY CERTIFY that the foregoing is a true copy of so much of the proceedings of said Board at a meeting held on \_\_\_\_\_, 2021 as relates in any way to the adoption of the foregoing and that said proceedings are recorded in the minutes of the said Board.

WITNESS my hand and the seal of said County, this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

SEAL

\_\_\_\_\_

Clerk to the Board of Commissioners

**BOCC Meeting Follow-up Actions**

(Individuals with a \* by their name are the lead facilitators for the group of individuals responsible for an item)

<b>Meeting Date</b>	<b>Task</b>	<b>Target Date</b>	<b>Person(s) Responsible</b>	<b>Status</b>
4/6/21	Review and consider request by Commissioner Fowler that the Board consider a proclamation for May 2021 as Mental Health Awareness Month	5/2021	Laura Jensen	Commissioner Fowler working on draft proclamation
4/6/21	Review and consider request by Commissioner Greene, echoed by Commissioner Dorosin, that the Board consider starting its State legislative interests process earlier in future years, including designating the Legislative Issues Work Group members before/separate from the BOCC's annual Boards and Commissions selection process	9/2021	Laura Jensen	To be discussed in fall 2021, potentially at September 9, 2021 work session
4/6/21	Review and consider request by Commissioner Greene that the County consider adding an additional component to the development review process by incorporating a BOCC concept plan development review step prior to a project being presented to the Planning Board	9/2021	Craig Benedict Bonnie Hammersley	Staff to review as part of operational review of Planning & Inspections functions; follow-up to be provided to BOCC at work session or as part of an Information Item
4/6/21	Review and consider request by Commissioner Dorosin that, in follow-up to a petition from March 16, 2021, staff accelerate providing information to the Board on next steps/action steps and a short and mid-term timeline of activities relative to the Buckhorn Area Plan	4/2021	Travis Myren *Craig Benedict	<b>DONE</b> Scheduled for April 20, 2021 Business Meeting
4/6/21	Review and consider request by Commissioner Dorosin that, in conjunction with a petition from March 16, 2021 asking that the Board receive information regarding County and Schools funding that may have been allocated and was subsequently redirected or not spent due to Covid, the Board also receive information on the Schools' proposed uses of anticipated federal funding	4/2021	*Gary Donaldson Paul Laughton	To be discussed as part of the April 27, 2021 Joint Meeting with Schools
4/6/21	Bring back Richardson (MA20-0006) Zoning Atlas Amendment request to April 20, 2021 Business meeting for Board decision	4/2021	Michael Harvey Craig Benedict	<b>DONE</b> Scheduled for April 20, 2021 Business Meeting

**DRAFT**

Date Prepared: 04/07/21

Date Revised: 04/12/21

<b>Meeting Date</b>	<b>Task</b>	<b>Target Date</b>	<b>Person(s) Responsible</b>	<b>Status</b>
4/6/21	Conform the 2021 Legislative Agenda Package based on Board addition and approval and send the package to Orange County's legislative delegation in preparation for the April 19, 2021 Legislative Breakfast	4/2021	Greg Wilder	<b>DONE</b>