

# ORANGE COUNTY BOARD OF COMMISSIONERS

## AGENDA

BOCC Budget Work Session  
April 7, 2016  
Meeting – 7:00 p.m.  
Southern Human Services Center  
2501 Homestead Road  
Chapel Hill, NC

- |                |    |  |
|----------------|----|--|
| (7:00 – 8:00)  | 1. | BOCC Retreat Follow-up on the Established Goals and Priorities                 |
| (8:00 – 10:00) | 2. | Discussion of Manager’s Recommended FY 2016-2021 Capital Investment Plan (CIP) |

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**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 7, 2016

**Action Agenda  
Item No. 1**

**SUBJECT:** BOCC Retreat Follow-up on the Established Goals and Priorities

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**DEPARTMENT:** County Managers Office

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**ATTACHMENT(S)**

- A. Goals and Priorities PowerPoint

**INFORMATION CONTACT:**

Bonnie Hammersley  
County Manager  
(919) 245-2306

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**PURPOSE:** To review the goals and priorities established during the Board of Orange County Commissioners retreat on January 29, 2016 in advance of the BOCC consideration of the County Manager's recommended FY2016-17 Capital Investment and Operating Budget.

**BACKGROUND:** The BOCC Retreat Planning Committee wanted to establish policy priorities that would guide decision making for the coming year. The BOCC established those priorities at their annual retreat in January 2016 and many of them are reflected in the recommended FY2016-17 Capital Investment Plan and Operating Budget.

**FINANCIAL IMPACT:** This abstract is to provide information to the Board of County Commissioners. As such there is no additional financial impact.

**SOCIAL JUSTICE IMPACT:**

**GOAL: ENABLE FULL CIVIC PARTICIPATION**

Ensure that Orange County residents are able to engage government through voting and volunteering by eliminating disparities in participation and barriers to participation.

**RECOMMENDATION(S):** The Manager recommends that the Board review the information as provided and consider the goals and policy priorities in the upcoming budget deliberations.

# ORANGE COUNTY

Board of Orange County Commissioners (BOCC)

**BOCC RETREAT FOLLOW-UP**

GOALS AND PRIORITIES

1 April 2016

# BOCC RETREAT FOLLOW-UP

Goal 1: Ensure a community network of basic human services and infrastructure that maintains, protects, and promotes the well-being of all county residents.

## 1) AFFORDABLE HOUSING (5 VOTES)

- *Decent, standard housing options for all residents regardless of household income level.*
- *Funds to develop targeted number of units (set numerical goal).*
- *Develop explicit plan to inform bond expenditures and other BOCC affordable housing funding.*

# BOCC RETREAT FOLLOW-UP

## Goal 1: (continued)

### 2) FAMILY SUCCESS ALLIANCE (3 VOTES)

- *Additional support to expand FSA*
- *All County departments coordinate with efforts of FSA*

### 2) COMMUNITY CENTERS (3 VOTES)

- *Decentralize community resources through community centers*
- *Provide food, hot meals, and essential services to residents in need.*
- *Complete Cedar Grove community center and explore service expansion for community centers.*

### 3) NON-PROFIT FUNDING (1 VOTE)

- *Review process and adequacy of dollar amount.*

# BOCC RETREAT FOLLOW-UP

## Goal 1: (continued)

### 3) AGING/MENTAL HEALTH (1 VOTE)

- *Convening including state legislators on serious gaps in quality and quantity of long term senior care, especially low-income seniors.*
- *Thorough review of services from Cardinal.*

### 3) TRANSPORTATION (1 VOTE)

- *Identify initiatives or ways to leverage current programs to help break cycle of poverty*
- *Employment as articulated by staff (crossed with transportation as relevant).*
- *Survey of unmet transportation needs for education and employment needs of low income residents, used to prioritize additional services.*

# BOCC RETREAT FOLLOW-UP

Goal 2: Promote an interactive and transparent engaging system of governance that reflects community values.

## 1) OUTREACH/INTERNET ACCESS (3 VOTES)

- *Continue upgrades to IT and explore new outreach methods, including old school methods, use of multiple language efforts.*
- *Expand internet access through County hotspots or incentives to private parties.*

# BOCC RETREAT FOLLOW-UP

## Goal 2: (continued)

### 2) RESIDENTS ACCESS TO COUNTY (2 VOTES)

- *Human answering phone*
- *Rumor page – stop bad information flow*
- *Make the website functional*
- *Communicate the role of a County Commission*

### 2) INTERGOVERNMENTAL FUNDING FORMULA (2 VOTES)

### 3) INCREASE DIVERSITY ON BOARDS & COMMISSIONS (0 VOTES)

# BOCC RETREAT FOLLOW-UP

Goal 3: Implement planning and economic development policies which create a balanced, dynamic local economy, and which promote diversity, sustainable growth, and enhanced revenue while embracing community values.

## 1) PARTNERSHIPS (2 VOTES)

- Reinvigorate joint planning with neighbors
- Partnerships with other governments, staff, and residents

# BOCC RETREAT FOLLOW-UP

## Goal 3: (continued)

### 1) ECONOMIC DEVELOPMENT (2 VOTES)

- *Clarify what types of development are wanted and what infrastructure is needed*
- *Increase in the number of living wage jobs or opportunities for gainful employment (salaried positions) and options.*

### 1) SUB-ECONOMIC DEVELOPMENT (2 VOTES)

- *Continue good work to fund priorities in other goals.*
- *Target small business loan/grant fund to identified needs (i.e., childcare).*

### 2) REVISIT COUNTY FAIR (0 VOTES)

# BOCC RETREAT FOLLOW-UP

Goal 4: Invest in quality County facilities, a diverse work force, and technology to achieve a high performing County government.

- 1) HOUSING LIVING WAGE FOR ORANGE COUNTY STAFF  
(4 VOTES)
  
- 2) SUPPORT THE MANAGER'S INTERNAL STRATEGIC INITIATIVES  
TO ENSURE QUALITY IMPLEMENTATION OF ALL KEY PRIORITIES  
(3 VOTES)

# BOCC RETREAT FOLLOW-UP

## Goal 4: (continued)

3) IDENTIFY DEFINITE FACILITY NEEDS OR CONSOLIDATIONS  
(0 VOTES)

3) HONOR HISTORICAL CONTEXT IN DECISIONS AND  
COMMUNICATION (0 VOTES)

- *Manager committed to implementing this idea when preparing agenda abstracts*
  - *Institutional memory (internal)*
  - *County's cultural heritage*

# BOCC RETREAT FOLLOW-UP

Goal 5: Create, preserve, and protect a natural environment that includes clean water, clean air, wildlife, important natural lands, and sustainable energy for present and future generations.

1) INCLUDE LOCAL AGRICULTURE AS KEY TO UNMENTIONED  
“OPEN SPACE.” (6 VOTES)

# BOCC RETREAT FOLLOW-UP

## Goal 5: (continued)

2) DEVELOP PLAN FOR RESIDENTS AND FARMERS AND BUSINESSES TO PREPARE FOR AND ADJUST TO EFFECTS OF CLIMATE CHANGE (1 VOTE)

3) BEGIN PLANNING RE: WATER RESOURCES AS ORANGE COUNTY CONTINUES TO GROW AND DEVELOP (6 VOTES)

# BOCC RETREAT FOLLOW-UP

Goal 6: Ensure a high quality of life and lifelong learning that champions diversity, education at all levels, libraries, parks, recreation, and animal welfare.

## 1) EDUCATION: AT-RISK CHILDREN (5 votes)

- *Increase support to expand pre-kindergarten services*
- *Continue to close the achievement gaps and end the school to prison pipeline.*

# BOCC RETREAT FOLLOW-UP

## Goal 6: (continued)

2) CONNECT STUDENTS TO COMMUNITY COLLEGES (4 VOTES)

3) MOVE TOWARD A JOINT EFFORT WITH TOWNS ON PARKS AND TRAILS DEVELOPMENT (2 VOTES)

4) INCREASE COLLABORATION BETWEEN SCHOOL DISTRICTS (1 VOTE)

4) BOND REFERENDUM (1 VOTE)

- Smooth bond process for educational facilities (affordable housing per goal 1)
- Identify criteria for bond referendum projects – schools and housing.

4) FUND K-12 AND COMMUNITY COLLEGES AT LEAST AT 2015-16 LEVELS (1 VOTE)

# BOCC RETREAT FOLLOW-UP

## APPLY TO ALL GOALS (7 VOTES)

- *More aggressive social agenda*
- *Bridge diverse cultural populations and values.*

## Social Justice Goals:

- *Foster a community culture that rejects oppression and inequity.*
- *Ensure economic self-sufficiency.*
- *Create a safe community.*
- *Establish sustainable and equitable land use and environmental policies.*
- *Enable full civic participation.*

# BOCC RETREAT FOLLOW-UP

## NEXT STEPS:

- 1) *The BOCC will formally approve retreat minutes.*
- 2) *The Manager will recommend funding for priority related budget initiatives in the FY2016-17 budget.*
- 3) *The BOCC considers FY2016-17 budget recommendations for funding of policy initiatives.*
- 4) *The Manager's office will facilitate staff teams to create implementation strategies for the policy priorities funded in the adopted budget.*



**ORANGE COUNTY  
BOARD OF COMMISSIONERS**

**ACTION AGENDA ITEM ABSTRACT**

**Meeting Date:** April 7, 2016

**Action Agenda  
Item No. 2**

**SUBJECT:** Discussion of Manager's Recommended FY 2016-21 Capital Investment Plan (CIP)

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**DEPARTMENT:** County Manager and Financial Services

**PUBLIC HEARING: (Y/N)**

No
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**ATTACHMENT(S):**

*Previously Provided Under Separate Cover:*

*Manager Recommended FY2016-21  
County Capital Investment Plan*

**Available Electronically at:**

[http://www.co.orange.nc.us/departments/finance\\_and\\_administrative\\_services.php](http://www.co.orange.nc.us/departments/finance_and_administrative_services.php)

**INFORMATION CONTACT:**

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Manager, (919) 245-2300  
Gary Donaldson, Financial  
Services, (919) 245-2453  
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**PURPOSE:** To discuss the Manager's Recommended FY 2016-21 Capital Investment Plan.

**BACKGROUND:** For over 20 years, the County has produced a Capital Investment Plan (CIP) that establishes a budget planning guide related to capital needs for the County as well as Schools. The current CIP consists of a 5-year plan that is evaluated annually to include year-to-year changes in priorities, needs, and available resources. Approval of the CIP commits the County to the first year funding only of the capital projects; all other years are used as a planning tool and serves as a financial plan.

**Capital Investment Plan – Overview**

The FY 2016-21 CIP includes County Projects, School Projects, and Proprietary Projects. The School Projects include Chapel Hill Carrboro City Schools, Orange County Schools, and Durham Technical Community College – Orange County Campus projects. The Proprietary Projects include Water and Sewer, Solid Waste Enterprise Fund, and Sportsplex projects.

The CIP has been prepared anticipating continued slow economic growth of between 1-2% annually over the next five years. Many of the projects in the CIP will rely on debt financing to fund the projects.

Tonight's discussion will be focused on CIP projects (CIP document page #'s are provided after each project) with funding recommended for FY 2016-17 within the following categories (consistent with the Manager's CIP presentation on March 29, 2016):

*Continuation Funding (FY 2016-17):*

- Southern Branch Library - \$6.38 million (page 31)
- Detention Facility - \$500,000 (page 37)
- Historic Rogers Road Sewer Project - \$5.68 million (page 43)
- Conservation Easements - \$500,000 (page 59)

*Policy Priorities (FY 2016-17):*

- School Capital Improvements - \$47.6 million (page 104)
- Affordable Housing - \$3.5 million (pages 47-48)
- Community Centers - \$35,000 (page 73)
- Seymour Senior Center - \$990,000 (page 29)
- Economic Development (Water and Sewer) - \$145,000 (pages 81 and 83)
- Accessibility and Security Improvements - \$190,000 (page 42)
- EMS Substation Co-location - \$500,000 (pages 53-54)

*Parks, Open Space, and Trail Development (FY 2016-17):*

- Blackwood Farm Park - \$1.26 million (page 56)
- Cedar Grove Park – Phase II - \$60,000 (page 58)
- Mountains to Sea Trail - \$521,000 (page 64)
- Hollow Rock Nature Park (New Hope Preserve) - \$235,000 (page 65)
- River Park – Phase II - \$50,000 (page 67)
- Little River Park – Phase II - \$100,000 (page 69)
- Fairview Park Access and Parking Improvements - \$325,000 (page 70)

*Information Technology and Communications (FY 2016-17):*

- Information Technology Infrastructure - \$500,000 (page 35)
- Technology Improvements - \$500,000 (page 35)
- Fiber Connections (Engineering Services) for County Facilities - \$60,000 (page 35)
- BOCC Technology Initiatives - \$50,000 (page 35)
- Communication Systems Improvements (EMS replacement radios) - \$166,000 (page 52)

*Critical Infrastructure Improvements (FY 2016-17):*

- Hardened 911 Center - \$980,000 (page 55)
- Southern Human Services Center (Design Services) - \$300,000 (page 30)
- Facility Roofing Projects - \$206,700 (page 34)
- Historic Courthouse Square - \$40,000 (page 45)
- Generator Projects - \$375,000 (page 46)

Discussion will also be directed to recommended Future Capital Projects in Years 2-5 of the CIP (FY 2017-18 through FY 2020-21); discussion and review of the Debt Service and Debt

Capacity – General Fund (page 141), as well as the Water and Sewer Debt Service requirements paid with Article 46 Quarter Cent Sales Tax proceeds (page 142).

**FINANCIAL IMPACT:** There is no immediate financial impact associated with discussion of the FY 2016-21 Capital Investment Plan. It is a long-range financial planning tool with a financial impact in FY 2016-17, if the first year of the CIP is approved by the Board of County Commissioners with the adoption of the Annual Budget.

**SOCIAL JUSTICE IMPACT:**

There is no Orange County Social Justice Goal Impact associated with discussion of this item.

**RECOMMENDATION(S):** The Manager recommends the Board review and discuss the Manager's Recommended FY 2016-21 Capital Investment Plan and provide direction to staff.