



ORANGE COUNTY
NORTH CAROLINA

Animal Services
1601 Eubanks Road, Chapel Hill, NC 27516
919-942-PETS (7387)

Memorandum

To: Animal Services Advisory Board

From: Bob Marotto, Animal Services Director and Sarah H. Fallin, Program Coordinator

Date: August 14, 2015

Subject: *Income Eligibility Changes for the Community Spay/Neuter Program*

We are proposing a change in the income eligibility requirements for Orange County residents for the Community Spay/Neuter Program. Our proposal is consistent with the standard income eligibility criteria used by Orange County's Department of Social Services. More specifically, we are proposing to change the qualifying income guidelines from 150 percent to 200 percent of the federal poverty guidelines.

We are making this proposal in order to increase the number of targeted spays and neuters of cats and dogs. As you are aware, these are sterilizations for animals that ordinarily would continue to be reproductive throughout their lives. As we have seen in recent years in Orange County, sterilizing these animals reduces the number of animals admitted to Animal Services and ultimately the number of animals euthanized. We can also help to control the medium and long-term costs of Animal Services, which are driven by the problem of pet overpopulation.

To date, 520 is the highest number of sterilizations we have achieved in a single year, and our average for the period 2012 to 2014 is 486. Our goal is to achieve between 600 and 700 targeted sterilizations in order to sustain long-term changes in the homeless population of companion animals, animal intakes, and the number of euthanized animals. This goal is based upon a formula developed from the experiences of communities that have been the most successful in working toward zero population growth.

Previously, we have discussed this issue with the Animal Services Advisory Board on two separate occasions (see attached memoranda). On the basis of these discussions we have pursued different outreach methods rather than changing the income eligibility criteria. These outreach methods have included the following:

- Use of Every Door Direct Mail, a United States Post Office service that puts a flyer in every mail box in selected zip codes.
- Insertion of a spay/neuter application flyer into the News of Orange for distribution to their customers.
- Billboards in Hillsborough and on I-85 to promote awareness of spay/neuter opportunities.
- Use of a flyer about spay/neuter opportunities distributed to those reclaiming pets at the Animal Services Center.

Spay/Neuter Eligibility

August 15, 2015

Page 2

Despite these efforts, we have not been able to boost the number of targeted spays and neuters above 600. Accordingly, we believe that it is now time to change the income eligibility criteria to 200 percent of the federal poverty guideline to match the criteria used by the Orange County Department of Social Services.

The Federal Poverty Guideline is established by the U.S. government to define who is classified as low income, and is based on a family's annual cash income, annual consumption, or its own assessment of well-being. The Federal Poverty Guideline is adjusted annually for cost of living increases. The Department of Health and Human Services (HHS) uses a sliding scale of percentage multiples for many qualifying programs. The guidelines recommended by the Department of HHS to qualify those receiving public assistance from the Department of Social Services (DSS) are attached.

If the board is supportive of increasing our income eligibility criteria to 200 percent to better match the recommendations and criteria of DSS and HHS, staff will make the changes immediately. We will also speak with our partner, Animalkind, about adjusting the criteria for The \$20 Fix program. In these ways, we believe that together we can further limit the use of euthanasia as a means of population control in Orange County.

Attachments: 3



ORANGE COUNTY
NORTH CAROLINA
ANIMAL SERVICES

1601 Eubanks Road
Chapel Hill, NC 27516

<http://orangecountync.gov/animalservices>

phone: (919) 942-7387
fax: (919) 918-2393

MEMO

To: Orange County Animal Services Advisory Board

From: Sarah H. Fallin, Program Coordinator

Date: February 4, 2015

Subject: Changes in the Community Spay Neuter Program

Poverty has a large impact on dogs and cats every day. Developing a better understanding of what this means for companion animals in our community is an integral part of our Community Spay Neuter program for 2014-2015.

The number of sterilizations has decreased for our targeted population since 2012 and Animal Services staff believes this is partly due to the updated methods of communication for Department of Social Services (DSS) clients, limiting the amount of spay/neuter information sent to our targeted population. This year Animal Services used alternative methods for our community outreach strategies that included Every Door Direct Mail, door hangers, and billboards- but these methods did not pay off as expected.

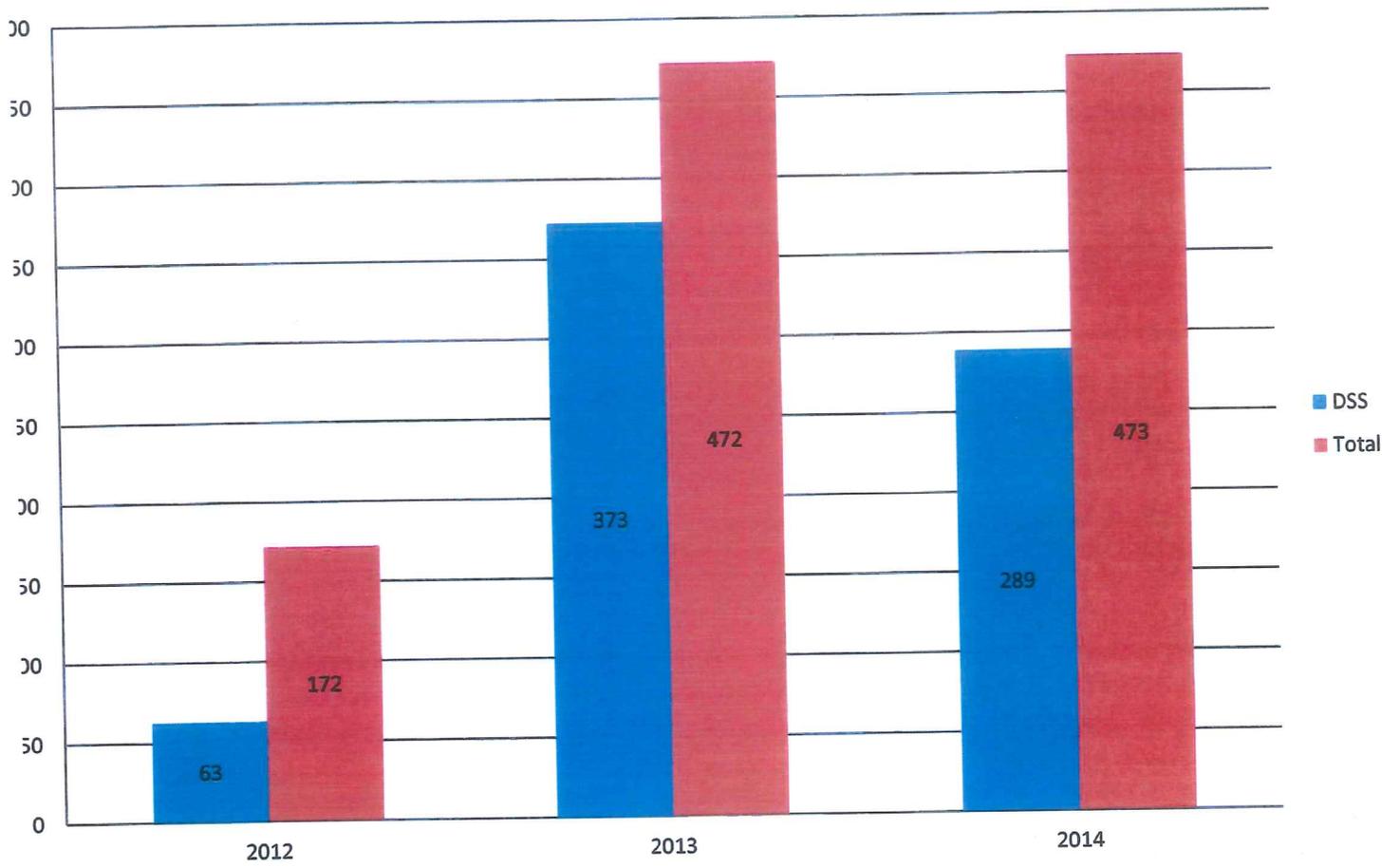
Animal Services would like to revisit the possibility of increasing the income criteria to that of the NC Spay Neuter Reimbursement Program. Those guidelines allow people who make under 300 percent of the federal poverty level qualify for subsidized programs; in comparison, Animalkind's guidelines are roughly 150 percent of the federal poverty level, and Orange County DSS public assistance programs are at 200 percent of the federal poverty level.

What we know now is:

- According to the US Department of Health and Human Services, the Federal Poverty Levels increase every year.
- The majority of clients who participate in Animal Services income-based programs have never taken their pets to a veterinarian.
- The number of spay/neuter surgeries from Animal Services targeted programs has not reached 500 since 2011.
- Staff is researching an alternative way to reach the lowest income households by using the *Pets for Life* program.

In conclusion, with the agreement from the ASAB, staff will revisit the income criteria in coordination with other county staff. Upon completion of this review, staff will return to the ASAB for further discussion of one or more alternative income levels for eligibility suited to the circumstances and needs of Orange County.

Spay/Neuter DSS Clients





MEMO

To: Animal Services Advisory Board

From: Bob Marotta  Director, Animal Services
Sarah Fallin  Program Coordinator, Animal Services

Date: June 14, 2013

Re: Qualifying Income Levels for the Community Spay/Neuter Fund

Despite an increase in the advertising budget for the Community Spay/Neuter Fund last year, the number of surgeries performed and vouchers issued did not reflect the growth we had expected or seen in the previous years. This flattening did not occur in the population receiving public assistance and qualifying for a free surgery, but in the vouchers that were issued to those paying a \$20 co-pay, a population that qualifies based on income requirements alone.¹

Given this fact, staff discussed the possibility of increasing the income criteria to more closely align with the income eligibility requirements of the NC Spay/Neuter Reimbursement Program. Those requirements allow reimbursement to local governments for assistance to households that make under 300 percent of the federal poverty threshold.² In contrast, the current guidelines for income qualification used by AnimalKind and Animal Services are less than half of the federal poverty level.³

The idea of increasing these income requirements either to a median point or to 300 percent seemed attractive to staff originally, but further investigation has shown some cause for concern and a need for more research and input. The concerns identified are as follows:

- a) public perception over qualifying households that are well above the poverty level
- b) the possibility of competing with local veterinarians for services
- c) the possibility of swamping the program with too much demand

¹ The number of citizens redeeming vouchers based on public assistance qualification continued to grow in 2012.

² The complete federal guideline criteria can be found at <http://familiesusa.org/resources/tools-for-advocates/guides/federal-poverty-guidelines.html>.

³ AnimalKind's income eligibility criteria vary based on household size and are up to 147.95% of the federal poverty level. A listing of their qualifying incomes can be found at www.animalkind.org.

d) straying from the original mission of *targeted* spay/neuter⁴

It is important to note that a and b have the possibility of upsetting the support and positive backing that the county's program has always had and wishes to maintain. But most important to the equation is d. The goal of the county's Community Spay/Neuter Program is to target intact (or reproductive) animals belonging to county residents in order to reduce shelter intake numbers, the costs of animal services, and ultimately the use of euthanasia as a means for population control.

At this time, there is not sufficient data that would indicate that income criteria alone is causing the decrease or flattening of voucher numbers. There is reason to believe that county residents who qualify under existing criteria may not currently be aware of the program and that the community is not yet saturated.

Therefore, both AnimalKind and Animal Services staff are trying some alternative approaches to reaching this demographic. AnimalKind is experimenting with door hangers and targeting neighborhoods. Animal Services is using new advertising mediums and is targeting zip code areas using direct mail. In addition, the department is collecting data and generating statistics and mapped analyses of areas producing heavy volumes of animal intakes and litters intakes so that more targeted outreach can occur in those areas.

A final observation is that cats remain an ongoing challenge in our own community as well as within other communities (as indicated not least by a perennial "kitten season"). Effective strategies for targeting cats owned by residents who qualify for subsidized spay and neuter may be one of the largest challenges the county faces in managing pet overpopulation as we move forward. It is staff's hope that this will be a major concern of the work they do with the Animal Services Advisory Board in the next stage of strategic plan for managing pet overpopulation.

In conclusion, while income criteria is an important factor in the population that receives vouchers and qualifies for assistance from Animal Services, staff now believe that increasing current guidelines at this point would be premature and that changing other variables involved in outreach makes more sense in the present. After such changes have been made and data has been evaluated for the coming periods, staff feels there will be more sound basis and knowledge upon which to consider income criteria changes as a means to increase targeted spay/neuter numbers in the community.

Cc: Michael Talbert, Assistant County Manager
Beth Livingstone, Executive Director, AnimalKind
Hillary Green, Interim Executive Director, AnimalKind

⁴ Targeted spay/neuter is defined as a spay or neuter that, without assistance, would not otherwise be done.

2015 Federal Poverty Level Guidelines (All states and DC except Alaska and Hawaii)

Family Size	Annual Guidelines							
	100%	133%	150%	185%	200%	250%	300%	400%
1	\$11,770.00	\$15,654.10	\$17,655.00	\$21,774.50	\$23,540.00	\$29,425.00	\$35,310.00	\$47,080.00
2	\$15,930.00	\$21,186.90	\$23,895.00	\$29,470.50	\$31,860.00	\$39,825.00	\$47,790.00	\$63,720.00
3	\$20,090.00	\$26,719.70	\$30,135.00	\$37,166.50	\$40,180.00	\$50,225.00	\$60,270.00	\$80,360.00
4	\$24,250.00	\$32,252.50	\$36,375.00	\$44,862.50	\$48,500.00	\$60,625.00	\$72,750.00	\$97,000.00
5	\$28,410.00	\$37,785.30	\$42,615.00	\$52,558.50	\$56,820.00	\$71,025.00	\$85,230.00	\$113,640.00
6	\$32,570.00	\$43,318.10	\$48,855.00	\$60,254.50	\$65,140.00	\$81,425.00	\$97,710.00	\$130,280.00
7	\$36,730.00	\$48,850.90	\$55,095.00	\$67,950.50	\$73,460.00	\$91,825.00	\$110,190.00	\$146,920.00
8*	\$40,890.00	\$54,383.70	\$61,335.00	\$75,646.50	\$81,780.00	\$102,225.00	\$122,670.00	\$163,560.00

* Note: For family units of more than 8 members or families residing in Alaska or Hawaii, see the *Federal Register*.

Family Size	Monthly Guidelines							
	100%	133%	150%	185%	200%	250%	300%	400%
1	\$980.83	\$1,304.51	\$1,471.25	\$1,814.54	\$1,961.67	\$2,452.08	\$2,942.50	\$3,923.33
2	\$1,327.50	\$1,765.58	\$1,991.25	\$2,455.88	\$2,655.00	\$3,318.75	\$3,982.50	\$5,310.00
3	\$1,674.17	\$2,226.64	\$2,511.25	\$3,097.21	\$3,348.33	\$4,185.42	\$5,022.50	\$6,696.67
4	\$2,020.83	\$2,687.71	\$3,031.25	\$3,738.54	\$4,041.67	\$5,052.08	\$6,062.50	\$8,083.33
5	\$2,367.50	\$3,148.78	\$3,551.25	\$4,379.88	\$4,735.00	\$5,918.75	\$7,102.50	\$9,470.00
6	\$2,714.17	\$3,609.84	\$4,071.25	\$5,021.21	\$5,428.33	\$6,785.42	\$8,142.50	\$10,856.67
7	\$3,060.83	\$4,070.91	\$4,591.25	\$5,662.54	\$6,121.67	\$7,652.08	\$9,182.50	\$12,243.33
8	\$3,407.50	\$4,531.98	\$5,111.25	\$6,303.88	\$6,815.00	\$8,518.75	\$10,222.50	\$13,630.00

Source: *Federal Register*, Vol. 80, No. 15, January 22, 2015, pp. 3236-3237. Also see <http://aspe.hhs.gov/poverty>.